

# GENERAL AGREEMENT ON TARIFFS AND TRADE

RESTRICTED

W.11/36  
15 November 1956

Special Distribution

---

CONTRACTING PARTIES  
Eleventh Session

Working Party on Commodities

## DRAFT REPORT OF THE WORKING PARTY

1. The Working Party was instructed to study what approaches to the question of commodity trade should be developed by the CONTRACTING PARTIES taking into account the previous discussions relating to the draft Special Agreement on Commodity Arrangements (SACA). At an early stage of its deliberations, the Working Party reached the conclusion that, in present circumstances, it was unlikely that agreement could be reached along the lines of SACA and that therefore an alternative approach should be explored. The Working Party accordingly proceeded to examine a proposal submitted by the French delegation. This proposal takes as a point of departure the ruling made at the Tenth Session that, having regard to the objectives of the General Agreement, the CONTRACTING PARTIES, in conformity with the functions conferred upon them under paragraph 1 of Article XXV, are competent to deal, upon the request of one or more contracting parties, with special difficulties arising in connexion with international trade in primary commodities. In addition to this broad competence which would make it possible for any contracting party to submit to the CONTRACTING PARTIES any particular difficulty which it was experiencing in connexion with trade in primary commodities, and which difficulties were in its view such as to impede the attainment of the objectives of the General Agreement, there are specific provisions in the General Agreement which afford an opportunity for contracting parties to secure consideration of special problems arising in this field. For example, in consultations under the provisions of Article XII and, when the revised text of the Agreement enters into force, of Article XVIII, Section B, it would be appropriate for any contracting party which was consulting with the CONTRACTING PARTIES to bring up for discussion difficulties of this kind which were contributing to its balance-of-payments difficulties and therefore which were among the factors which made it necessary for that contracting party to impose restrictions. Furthermore, difficulties of this kind would be appropriate matters to bring forward under Article XXII which, when the revised text comes into effect, will provide not only for bilateral consultations, but also for consultations with the CONTRACTING PARTIES as a whole. Finally, the revised text of paragraph 5 of Article XVIII makes particular reference to problems arising out of exports of primary commodities and for consultations regarding these problems in accordance with the provisions of Article XXII.

2. The General Agreement therefore provides ample opportunities for contracting parties to submit their problems to the CONTRACTING PARTIES and, if, as a result of considering such problems, the CONTRACTING PARTIES felt that the difficulties in question could be alleviated, and therefore the attainment of the objectives of the GATT facilitated through joint international action, it would be appropriate for the CONTRACTING PARTIES to make arrangements for such action.

3. The Working Party also noted that the CONTRACTING PARTIES had decided to invite the Chairman of ICCICA, in his capacity as their nominee for that post, to submit a report to the CONTRACTING PARTIES. The consideration of this report would provide an opportunity for the CONTRACTING PARTIES to review the trends and developments in international commodity trade at their Annual Sessions. The CONTRACTING PARTIES in such discussion could take into account any other relevant documents, including any documents submitted by individual contracting parties. It was the understanding of the Working Party that pursuant to the provision of the Rules of Procedure of the CONTRACTING PARTIES relating to observers, interested non-contracting parties would be invited to these discussions.

4. The Working Party considered that this was a fruitful approach to the question, and drew up a Declaration by the CONTRACTING PARTIES based upon a draft submitted by the French delegation (W.11/17, and Rev.1). The text of the Declaration is annexed to this report and submitted for approval by the CONTRACTING PARTIES.

5. The Working Party considered that some explanation of the meaning of paragraph 4 of the Declaration would be helpful. The Working Party felt that the CONTRACTING PARTIES, if they decided that joint international action was appropriate, would not themselves proceed to make arrangements for an inter-governmental meeting, but in the first instance, would request the international organization which was competent in the field to make suitable arrangements to that end. It would only be in the event that this international body did not agree or was unable to make suitable arrangements that the CONTRACTING PARTIES would consider doing so themselves. In that event, the CONTRACTING PARTIES would, of course, have to consider the appropriate conditions and circumstances for such action.

6. The composition of any intergovernmental meeting of the kind referred to above would be determined by the convening body.

7. The Working Party gave consideration to the question whether the Declaration should include a statement of objectives to be sought and principles to be applied in intergovernmental commodity arrangements. The view was widely held in the Working Party that such objectives and principles would need to take into account the circumstances of the particular commodity agreement under negotiation and should, therefore, be left to each negotiating conference subject, so far as the contracting parties are concerned, to any review by the CONTRACTING PARTIES in accordance with the relevant provisions of the General Agreement.

ANNEX

DECLARATION OF THE CONTRACTING PARTIES CONCERNING THE  
PARTICULAR DIFFICULTIES CONNECTED WITH THE TRADE IN  
PRIMARY COMMODITIES

The CONTRACTING PARTIES,

CONSIDERING that the contracting parties to the General Agreement have agreed to conduct their relations in the field of international trade and economic endeavour with a view to raising standards of living, ensuring full employment and a large and steadily growing volume of real income and effective demand, developing the full use of the resources of the world and expanding production and exchange of goods, and promoting the progressive development of the economies of all the contracting parties;

NOTING that the attainment of these objectives may be jeopardized if all countries, both those which depend substantially on the export of manufactured goods, and those which depend substantially on the export of primary commodities for their earnings as sources of income for imports and of funds for economic development, do not share significantly in increases in the volume of world trade and returns therefrom;

RECOGNIZING that all countries have a common interest in adequate supplies of primary commodities being available at prices which are reasonably stable and fair to producers and consumers alike;

RECALLING that the CONTRACTING PARTIES, in conformity with the functions conferred upon them under paragraph 1 of Article XXV and as was recognized in the ruling of the Tenth Session, are competent to deal, upon the request of one or more contracting parties with special difficulties arising in connexion with international trade in primary commodities; and bearing in mind the competence of the United Nations and other intergovernmental organizations in the field of primary commodities;

DECLARE:

1. that they shall, at every session, review the trends and developments in international commodity trade upon the basis of the report which they have decided to request the Chairman of ICCICA to submit in his capacity as nominee of the CONTRACTING PARTIES and on the basis of other relevant documents;
2. that, apart from the consideration of such special difficulties as may be brought to their attention with reference to their general powers under Article XXV, they shall, in the course of consultations undertaken under Article XII and, after the entry into force of the revised text of the General

Agreement, under Article XVIII, Section B, take account of problems relating to international commodity trade among other difficulties contributing to the disequilibrium of the balance of payments and compelling certain contracting parties to maintain import restrictions;

3. that it would be appropriate for them to enter into consultations on such problems pursuant to the provisions of paragraph 2 of Article XXII and of paragraph 5 of Article XVIII after the entry into force of the revised text of the General Agreement;

4. that when the CONTRACTING PARTIES, as a result of such consultations or of such review as provided for in paragraph 1 above, are of the opinion that an international joint action could usefully contribute to the solution of problems in the field of commodity trade, they could make arrangements, having regard to the competence of the United Nations Organization and of the other intergovernmental organizations concerned, for an intergovernmental meeting, the composition of which should not be limited only to the countries which are contracting parties to the General Agreement but should be determined according to the nature and importance of the interests concerned both of producers and consumers;

And ASK the Executive Secretary to send this declaration to the Secretary-General of the United Nations.