# GENERAL AGREEMENT ON TARIFFS AND TRADE

RESTRICTED

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Special Distribution

Trade Negotiations Committee

#### REPORT OF THE SUB-COMMITTIE ON THE TARIFF NEGOTIATING PLAN

- 1. In November 1963 the Sub-Committee submitted a report (TN.64/11/Rev.1) which among other things set out certain points on which agreement had been reached. Since then it has held a series of meetings to consider further the criteria for determining significant disparities in tariff levels and the special rules applicable for tariff reductions in these cases.
- 2. Three meetings have been held, from 27-30 January 1964, on 26 February 1964 and from 24-25 March 1964. Summaries of points raised at the first two meetings are contained in TN.64/NP/6 and TN.64/NP/7 respectively. The Sub-Committee held a final meeting from 6-9 April to approve its report to the Trade Negotiations Committee.
- I. PROPOSALS BY THE EUROPEAN ECONOMIC COMMUNITY
- 3. At the meeting of 27-30 January, the representative of the European Economic Community put forward the following proposals:
  - (a) Prima facie identification of disparities (the "double-écart" formula)

The representative of the Community recalled that his delegation had always expressed reservations as to the principle involved in the use of a "seuil" or minimum level below which rates of duty could be disregarded in the context of the disparity rules. Disparities could in their view be significant whatever the absolute level of the higher tariff, and any "seuil" would be entirely arbitrary. Accordingly, the Community now suggested as a possible compromise solution, that disparities should be regarded as existing wherever:

- (i) the high rate was at least double the low rate; and
- (ii) in the case of primary products and finished products, there was a gap between the two rates of at least ten percentage points. (This would not apply to semi-processed products, as defined in terms of the Classification Statistique et Tarifaire. The value added on these products was, in most cases, very small; this meant that the protective incidence of the rates on this added value was greater than in the case of other products, and that a disparity of a few percentage points could, therefore, be significant.)

#### (b) Key countries

Subject to the right to return to this question at a later date if necessary, the Community could agree that, for the purpose of establishing significant disparities, the identification of high rates should be confined to the three main tariffs, namely those of the United States, the European Economic Community, and the United Kingdom only.

#### (c) Additional criteria

While the Community considered that appropriate arithmetic criteria were in themselves adequate for the identification of significant disparities, they were prepared to accept that disparities provisionally identified by the arithmetic criteria in (a) would not be regarded as significant where:

- (i) there were no, or only negligible, imports into the country with the low rate, provided that the absence of imports or their low level was not due to the existence of quantitative restrictions or measures with equivalent effect;
- (ii) there was no production, and no short-term plan for production in the country with the low rate.

#### (d) Additional principles regarding the invocation of disparities

- (i) Notwithstanding the existence of significant disparities in cases which satisfied the arithmetic and qualitative criteria in (a) and (b), the Community would be prepared to discuss with the high rate country the possibility of not invoking the disparity rule where that country imported substantial amounts from the Community, taking into account all the relevant factors, such as the proportion of imports in domestic consumption. It would be for the high rate country to submit a list of the cases where they felt this applied.
- (ii) The Community would also be prepared to deal in a pragmatic way with cases where the application of the disparity rule might create a problem for the trade of exporting third countries, and the Community would hold discussions with the countries particularly affected with a view to reaching mutually satisfactory solutions. The Community has declared itself ready to begin these discussions very soon so as to permit, as far as possible, their conclusions before the formal opening of negotiations on 4 May, though clearly no undertaking could be given on this point.

#### (e) Rules for tariff reductions

The rules for tariff reductions in cases where significant disparities were identified should be based on the high rate being reduced by 50 per cent and rates on the same product below this being reduced in accordance with a sliding scale. This scale would be linked to the absolute level of the lower rates and independent of the height of the high rate. The Community did not have a precise formula, but felt that the average of the reductions to be effected on the lower rate entitled to the application of the special rule should be about 25 per cent. The spread of the reductions covered by the scale would run from something well above 25 per cent to something well below. There should be special provision for any cases where a country with a high rate in respect of which a disparity was claimed put the product concerned on its exceptions list; in such cases, no tariff reduction at all should be required of the country with the low rate, since any reduction would inevitably increase the disparity.

#### II. COUNTER PROPOSALS AND AMENDMENTS BY THE UNITED STATES

4. At the meeting of 26 February the representative of the United States said that after considerable reflection, his delegation continued greatly to prefer a solution based on the concept of a "seuil" or cut-off rate, such as had been described in the Sub-Committee's last report to the Trade Negotiations Committee (TN.64/11/Rev.1). They would, therefore, propose a formula of this type which they regarded as an important compromise. If this proved unacceptable they would, however, be prepared, though reluctantly, to accept the double-écart formula proposed by the European Economic Community subject to certain modifications and with additional qualitative criteria. The representative of the United States, therefore, submitted the following two alternative proposals relating to the identification of significant disparities:

#### Proposal (a)

- (i) prima facie disparities should be regarded as existing wherever the high rate was above 40 per cent ad valorem and where there was a gap between the two rates of at least ten percentage points;
- (ii) in addition, the two criteria accepted by the European Economic Community should be used to identify those of the disparitles which met the criterion in (i) which should be regarded as significant. The criterion relating to cases where there were no, or negligible, imports into the country with the low rate should, however, apply even if this situation was due to the existence of quantitative restrictions.

#### Proposal (b)

- (i) The double-écart formula suggested by the European Economic Community should be used for the <u>prima facie</u> identification of disparities subject to the modification that the gap of ten percentage points would apply to all products and not only basic materials and manufactured goods; (without this modification, the disparity rules would automatically involve a reduction of less than 50 per cent in the tariffs of some of the major developed countries on certain semiprocessed products of particular interest to less-developed countries).
- (ii) this arithmetic formula should be qualified by the two additional criteria referred to in proposal (a)(ii) above, and by two further additional automatic criteria. The first of these would be based on a reformulation of the first "principle" suggested by the European Economic Community and would provide that disparities should not be regarded as existing whenever there was a substantial volume of imports into the country with the high duty from any regular supplying country (and not just the country with the low duty), it being understood that it might be necessary to exclude cases in which imports took place under special circumstances, for example, under preferential arrangements. The second criterion would be designed to exclude from the disparity rules cases where third countries had the main trade Interest and should provide that, where a country other than the high rate country was the principle supplier of the low rate country, the low rate country could only invoke a disparity after securing the agreement of its principal supplier.
- 5. The delegation of the United States has provided a paper giving figures for the possible coverage of these two proposals in respect of disparity cases which the European Economic Community could invoke against either the United States or the United Kingdom and of those cases which the United States could invoke against the European Economic Community. This paper is contained in Annex A.
- 6. As regards the rules for tariff reductions to apply where significant disparities are identified, the average reduction made by countries in cases where they invoked disparities should, in the view of the United States, be larger than 25 per cent.

#### III. ENSUING POSITION

#### A. Prima facie identification of disparities

#### (i) General

- 7. The delegations of <u>Japan</u>, <u>Norway</u>, <u>Sweden</u>, the <u>United Kingdom</u> and the <u>United States</u> continue to prefer a solution based on a cut-off, in particular because this would keep the coverage of the disparity rules within defined limits and prevent it being open ended; they are, however, prepared to accept the doubt-écart formula as a basis for dicussion.
- 8. The delegation of <u>Austria</u> is prepared to accept the double-écart formula as a basis for discussion.
- 9. The delegation of the Community considers that the modifications which the United States proposal based on the concept of a cut-off rate would imply are too substantial to permit its adoption as a working basis in preparing for the negotiations; it would be preferable to base the discussion on the double-écart formula already proposed by the Community.
- 10. The delegation of Norway and Japan suggest that, if the double-écart proposal is found to be the only acceptable one, a cut-off of 30 per cent should be introduced into the double-écart formula. The delegation of the Community considers the introduction of a cut-off of 30 per cent inacceptable but has stated that it is prepared to study the possibility of retaining the principle of a cut-off in the double-écart formula.
- 11. As many of Switzerland's main export products are subject to a duty of over 40 per cent in the United States tariff, the 40:10 proposal of the United States would be acceptable to the <u>Swiss</u> delegation only if the interests of third countries which are main suppliers to the low rate country were protected by the principal supplier criterion, a criterion which Switzerland proposed already in November 1963 and reiterated several times since and to which reference is made in paragraph 32.

#### (ii) Application of a double-écart formula to semi-finished products

12. Several delegations expressed great doubts on the reasoning behind the Community proposal that the ten percentage point minimum spread criterion should not apply to semi-processed products. Accordingly, a Group of Experts was established to examine this proposal from a technical point of view. A note on the discussions and conclusions of this Group is contained in Annex B.

- 13. The delegation of the Community finds that the report of the Group of Experts confirms the reasoning underlying its initial proposal and that it would be illogical to apply the 10 per cent gap rule to semi-finished products; it recognizes, however, that within the logic of that reasoning, a minimum gap of 2 or 3 per cent might be applied to such products. The delegations of Japan, Norway, Sweden, Switzerland, the United Kingdom and the United States feel that this note demonstrates that, while the argument of the Community might be valid in certain cases, the problem is extremely complicated and the position varies greatly from case to case. In their view the conclusion to be drawn is that the general rule for a gap of ten percentage points should be applied to all products. The United Kingdom suggested as a possible compromise solution that it might nevertheless be open for a country to claim a disparity if the gap is less than ten percentage points where a case is made on the basis of the type of analysis set out in the note. This proposal is supported by the delegations of Japan and Sweden. The United States delegation is prepared to consider it: it might be provided that cases where the 10 per cent rule would lead to genuine anomalies might be resolved by the Trade Magatiations Committee.
- 14. The delegations of Israel, Norway, Sweden, Switzerland, the United Kingdom and the United States have emphasized that the effect of the Community proposal would be to exclude from the 50 per cent reduction rule duties in the tariffs of many of the developed countries which are of particular interest to less-developed countries. For this reason both the proposal of the Community and the United Kingdom compromise proposal in this respect are unacceptable to the delegation of Israel. The delegation of Austria feels that a satisfactory solution of the third country question might alleviate this problem also and that moreover disappointment to less-developed countries should be avoided.
- 15. Referring to the point raised in the previous paragraph, the delegation of the Community pointed out that this amounted to saying that the level to which an already low duty is reduced affects the interests of less-developed countries more than the considerably higher level to which a high duty is reduced. The delegations of Israel, the United Kingdom and the United States consider that the latter argument does not alter the fact that any rule which makes the invocation of disparities easier on semi-manufactures than other products would run counter to the objective of obtaining the maximum possible tariff reductions on products of special interest to less-developed countries.
- 16. The <u>United States</u> delegation have pointed out that some forty items are involved and that the number would not be affected at all by the use of a minimum gap as low as 3 per cent. Even the use of a five percentage point gap would reduce the number of cases only to thirty-five.

#### B. Key countries

17. It is generally agreed that only the tariffs of the European Economic Community, the United Kingdom and the United States should be used for identifying "high" rates in the context of the disparity rules. As is explained in paragraph 3(b) above, the European Economic Community has reserved the right to return to this question.

- C. Criteria or principles relating to problems other than that of the interests of third countries
  - (i) Criteria relating to absence of imports into, and production in, a low rate country
- 18. There is general agreement with the second of these criteria proposed by the Community, subject to further elucidation of the meaning of the reference to "short term" plans for production. The delegation of the Community has decided that this means taking into consideration only production plans which have already begun to be put into practice.
- 19. The delegations of Japan, Norway, Sweden, the United Kingdom and the United States propose however that the qualifying provision in the first criterion relating to quantitative restrictions, as proposed by the Community, should be dropped (see paragraphs 3(c)(i) and 4(a)(ii) above). The effect of this qualifying provision would be as it were to reward countries for maintaining such restrictions and would tend to delay the abolition of illegal restrictions. It would be acceptable only if countries appealing to this proviso undertook to remove the restrictions sufficiently before the conclusion of the negotiations so that it could be seen whether imports would or would not take place in their absence.
- 20. The delegation of <u>Israel</u> proposes that countries should only be able to invoke the provision suggested by the Community if they undertook to remove their restrictions at the same time. The <u>Austrian</u> delegation feel that efforts directed to the removal of such restrictions should be pursued under the normal GATT machinery.
- 21. The Community continues to feel that the first criterion should not operate where the low level of imports is a result of the existence of quantitative restrictions as, where imports are restrained by measures other than the tariff, the low tariff country might have an importing interest. The Community did not interpret their proposal as meaning that because a disparity was recognized the low tariff country had a legal right to maintain the quantitative restriction. This was a separate question which fell into another field of the negotiating plan.
- 22. Even with suitable elucidation and qualification, the <u>United Kingdom</u> delegation points out that both the criterion relating to the absence of imports into the low-rate country and that relating to absence of production in the low-rate country are by definition of minimal interest to exporting countries.

- (ii) Criterion or principle relating to a high level of imports into the high rate country
- 23. The delegation of the Community notes that the United States proposal differs from its own position on two points, namely:
  - (a) the application of an automatic criterion;
  - (b) the consideration of imports from all sources.

With respect to the first point, the more one attempts to reduce the number of disparities, the more the specific character and importance of remaining disparities is accentuated, and the more difficult it becomes to apply any general and automatic criterion to them. Nor can the Community agree to consider imports from all sources, for the fact that a third country can export does not necessarily imply that the duty is not protective. Furthermore, if such high duties have never been the subject of negotiations, it is precisely because the countries applying them have not considered that they can dispense with their protective effects.

24. The delegations of Norway, the United Kingdom and the United States did not agree with the logic of this position. In their view, the appropriate criterion for measuring the protective effect of a tariff in this context is the extent to which substantial imports from any source are able to enter over that tariff It would not be reasonable to conclude that the tariff is prohibitively high just because exports from the low tariff country are unable to compete with those from third countries.

The <u>United States</u> delegation's position is that the criterion should relate to imports over the high tariff from any source and not just imports from the low rate country. <u>Japan</u>, <u>Norway</u>, <u>Sweden</u>, <u>Switzerland</u> and the <u>United Kingdom</u> thought that this was the logical approach.

- 25. The delegations of <u>Japan</u>, <u>Norway</u>, <u>Sweden</u>, <u>Switzerland</u> and the <u>United Kingdom</u> agree with the United States proposal that the principle proposed by the Community should be stated in terms of an automatic criterion especially as a pragmatic approach might entail a network of very time-consuming bilateral negotiations.
- D. The criterion or principle to deal with the interest of third countries
- 26. The Austrian, Norwegian, Swedish, Swiss, United Kingdom and United States delegations have stressed the vital importance which their governments attach to a solution which would safeguard the interest of third countries where they are the principal suppliers of the product in question. Otherwise their exporters would find that items in which they had an essential interest had been left out from the across-the-board reduction in tariffs simply because of a high rate in some other country's tariff.
- 27. The delegation of Switzerland estimated that, under the Community's proposed arithmetic formula almost 40 per cent of their total exports to the Community would be affected by the invocation of the disparity formula by the Community vis-à-vis the United Kingdom and the United States. Switzerland was principal supplier to the Community for 167 items on which the Community could invoke the disparity rule

against the United Kingdom and the United States. Exports of these main supplier items alone represented 28 per cent of total Swiss exports to the Community. Switzerland would undoubtedly be the country most severely hit by the disparity rule, but other countries indicated that they would also be severely affected.

- 28. The delegation of the <u>Community</u> has stated that the second principle proposed by it clearly recognizes that the application of disparity rules could create a problem for the trade of exporting third countries, and that in its view the discussions envisaged could substantially solve the problem of third countries, being aimed at finding mutually satisfactory solutions. It notes that no arguments have been adduced against that proposal, other than that of the time which such discussions might require. The question is too complex to be covered by any automatic ruling which could not take account of the true commercial significance of cases; it is essentially a matter of making an assessment as between the interests involved in each case.
- 29. The delegations of <u>Japan</u>, <u>Norway</u>, <u>Sweden</u>, <u>Switzerland</u>, the <u>United Kingdom</u> and the <u>United States</u> found themselves in disagreement with this view, especially with the statement that the only objection that had been raised against this consultation procedure was that of timing. They pointed out that:
  - (a) There is no reason why a major supplier with a relatively low tariff should be deprived of the benefit of a full 50 per cent tariff reduction by the invocation of a disparity because a third country, which may have no interest in exports of the product, has a high tariff.
  - (b) There was no assurance that the consultations proposed by the Community would yield results satisfactory to third country principal suppliers, and in the absence of such assurance several of them had indicated that they would find it difficult if not impossible to table their maximum offers.
  - (c) According to their understanding, the Community proposal contemplated discussions with only certain European countries. These countries were the principal suppliers of only 217 of the 750 disparities which the EEC could invoke against the United States or the United Kingdom under the 2:1/10 proposal. In other words, no consultations were apparently contemplated with respect to the greater part of the disparities list, i.e. 533 items covering \$743 million in EEC imports, regardless of the fact that these items were also principally supplied by third countries. This posed a problem of some magnitude which seemed to confirm the practical difficulties inherent in any attempt to solve the third country problem by means of bilateral consultations.

- (d) The proposal of the Community would lead to a whole series of bilateral consultations which at best would represent a serious departure from the concept of the linear approach, and if they failed to satisfy third country suppliers could lead to a chain reaction of counter withdrawals.
- (e) Thus, the proposal of the Community for dealing with the third country problem, threatens not only a serious delay in the initiation of the actual tariff negotiations but gravely endangers the 50 per cent linear approach to these negotiations.
- 30. The delegation of the Community wishes to recall, first of all, the quaet terms of its proposal, which is found in paragraph 3(d)(ii) of the present document. The Community has recalled, with reference to what is stated in paragraph 29(b) above, that it has already been agreed that initial lists of exceptions would be drawn up in relation to considerations concerning internal situations, and not in relation to external factors. The figures quoted in paragraph 29(c) above having never been discussed in the Sub-Committee, the Community has made a reservation regarding both their interpretation and the conclusions which might be drawn from them.
- 31. The delegations of Japan, Norway, Sweden, Switzerland, the United Kingdom and the United States felt that it would be more in conformity with the directive of Ministers to deal with the third country question by an automatic criterion than by the bilateral consultation procedure proposed by the European Economic Community.
- 32. The Swiss delegation feels that the third country which is the principal supplier to the low rate country should be entitled to claim, as a right, the full 50 per cent cut in this country's tariff. The Swedish delegation, with the understanding that the rule would give reasonable reciprocity to low tariff countries, could support the proposal of the United States but would also be prepared as a compromise to suggest that it should be recognized that the country with the "low" duty would have the right to invoke the disparity rule wherever the provisions of the arithmetic formula and the additional criteria were met, but that, without prejudice to that right, it would be understood that it would not normally be invoked where a third country was the principal supplier of the country with the low duty; and that where, exceptionally, the latter wished to invoke the right, it would consult first with the principally interested third countries. The Swedish delegation also suggests that it would be understood that the rule would not be applied if the third country (which is itself the principal supplier) invokes the disparity rule on the product concerned. The delegation of the Community has agreed to study the Swedish delegation's proposal, some elements of which are substantially common also to the Community proposal.

- 33. The <u>United Kingdom</u> delegation pointed out that so long as bilateral consultations, relying on item-by-item discussions, left in doubt the outcome of the disparity exercise a major uncertainty would hang over the negotiations. Until this was resolved, it would be extremely difficult to persuade British industry that a linear cut in the United Kingdom tariff with a bare minimum of exceptions would be matched by a reciprocal offer. Above all, it would be difficult to explain that, although a United Kingdom duty was to be cut by 50 per cent, exporters of that item to the EEC would benefit from a cut of only 25 per cent for the fortuitous reason that the duty in the United States was high.
- 34. The Austrian delegation would have preferred to use of an automatic criterion in this field, but feel that, given the far-reaching complexity of problems and the limited time available before the start of the negotiations, it might be advisable to follow the pragmatic approach suggested by the Community.
- 35. The <u>Canadian</u> delegation indicated that if the settlement of the disparity issue were such as to lead to lower than average tariff reductions on products exported by Canada, the Canadian offer would have to be adjusted accordingly.

Annex A

ALTERNATIVE DISPARITY CRITERIA

Possible EEC Disparity Claims Against the US and UK (Non-Agricultural, Dutiable, 1960 EEC Imports)

				• •				
	·	No. of CXT Items	Total	ports of CXTs : US n \$ Mi	from UK	Other	% of EEC Total Non- Agric.	Dutiable Non-Agric
1.	40:10 Rule Total Full Partial Total	210 190 400	\$260 190 450	\$ 55 45 100	\$ 50 25 75	\$155 <u>120</u> 275	4%	7%
	Reduced by 2 EEC <sup>3</sup> Criteria to Full Partial Total	160 <u>160</u> 320	260 190 450	55 45 100	50 25 75	155 120 275	4%	7%
2.	2:1/10 (2:1 for Semi-Mfres.)  Total  Full  Fartial  Total	450 520 970	690 <u>480</u> 1170	170 140 310	170 <u>80</u> 250	350 <u>260</u> 610	10%	19%
	Reduced by 2 EEC <sup>3</sup> Criteria to Full Partial Total	360 400 760	690 <u>480</u> 1170	170 140 310	170 <u>80</u> 250	350 260 610	10%	19%
	Further reduced by applying 10-Pt Spread on Semi- Mfres. to Full Partial Total	340 400 740	610 480 1090	150 140 290	170 <u>80</u> 250	290 260 550	9%	18%

Division between totally and partially disparate items based on list prepared by United Kingdom delegation. ECSC products not included-

Estimate of trade based upon 40 per cent weighting assumption for partial disparate items.

<sup>3</sup>Definition of insignificant imports is \$50,000.

AI	TERNATIV	E DISPA	RITY CH	RITERL	A (Cont'd	• .	
	No. of CXT Items	EEC Imp	cxTs for the contract of the c	rom UK	Other	% of EEC Total Non- Agric,	Dutiable Non-Agric.
Further reduced by Principal Sumplier Criteria to Full Partial Total	120 <u>140</u> 260	290 160 450	80 100 180	90 40 130	120 <u>20</u> 140	4%	7%
Further reduced by Substantial Imports Criterion to3							
Full Partial Total	110 <u>140</u> 250	210 <u>160</u> 370	70 100 170	70 40 110	70 <u>20</u> 90	3%	6%

Division between totally and partially disparate items based on list prepared by United Kingdom delegation. ECSC products not included.

 $<sup>^2\!\!</sup>$  Estimate of trade based upon 40 per cent weighting assumption for partial disparate items.

Estimated on the basis of using \$1 million and more as the definition of "substantial" imports into the high duty country.

(Non-Agricultural, Dutiable, 1961 US Imports)

Percentage of Dutiable Non-Amric.	Imports	:	. <b>1</b> .	14%	<b>3</b> 4%	%8
Percentage of Total	other than EEC Imports		ı	10%	10%	B
ω	n EEC		•	<b>.</b>		
US Imports from	other tha	(\$ Million)	M	538	538	152
Total	us Imports	(\$ Million)	0	896	196	554
No. of	Tous		_	173	123	50
			40:10 Rule	2:1/10 Rule	After reduction by 2 EEC Criteria	After reduction by Principal Supplier Criterion

\* Tariff Schedules of the United States.

 $\frac{1}{1}$  Not including proposed special rule for semi-manufactures.

2 Excludes TSUS items with imports less than \$50,000.

#### Annex B

### GROUP OF EXPERTS ON THE APPLICATION OF A DOUBLE-ECART FORMULA TO SEMI-FINISHED PRODUCTS

- 1. The Group of Experts examined from a technical point of view the proposal put forward by the European Economic Community (paragraph 2(ii) of TN.54/NP/5) that, since the value added on semi-finished products was in most cases very small, and since therefore a disparity of a few percentage points on these products could be significant, the ten percentage point spread criterion they had suggested should not apply in the case of semi-finished products.
- 2. The following note on the discussion and conclusions of the Group of Experhas been prepared by the secretariat.
- 3. It was pointed out that the problem arose only where the "low" rate was less than 10 per cent; if it were above 10 per cent then (by definition under the double-écart formula) the high rate would have to be more than 20 per cent and there would, therefore, be an absolute difference of more than ten percentage points.
- 4. The Group accepted that in theory at least the degree of effective protection afforded by a tariff could not be assessed solely by reference to the tariff but had to be related to the value added by the processing industry; where the value added was high as a proportion of the total value of the product this was unimportant; where, however, the value added was small it could be very significant (if for example the value added by processing was 25 per cent of the total value, the effective protection given by the tariff would be four times the nominal protection). While this second situation might exist in the case of certain manufactures, it appeared more frequently in the field of semi-processed products.
- 5. To this extent, it was generally felt in the Group that, subject to the qualification referred to in paragraph 6 below, the Community argument was, at any rate as a theoretical proposition, valid though it was noted that the proportion of value added differed widely between various semi-finished products and that it would, therefore, be difficult to find one formula which would be appropriate in all cases.

- 6. It was, however, generally agreed that, for the purpose of making the initial comparison of rates on the same semi-finished products, it was necessary to use not the actual rates of duty on the semi-finished product but those rates less the rates applied in the same tariff on the constituent raw material or materials (since it was this difference which provided the starting point for assessing the protection given to the processing industry).
- 7. It was noted that the practical effect of this last point was that in some cases the effective disparity would be greater than the apparent disparity, in other cases it would be less and in yet other cases it might be the reverse of the apparent disparity. (This point is illustrated in the Appendix to this paper.)

#### Appendix

## EXAMPLES T') ILLUSTRATE THE POINT REFERRED TO IN PARAGRAPH 7 OF THE TEXT

		I	II	III
		Duty in Country A	Duty in Country B	<u>I less II</u>
(a)	Effective disparity greater than apparent disparity			
	Duty on semi	4	8 .	<b>+</b> 4
	Duty on raw materi	ial 3	2	
	Difference	1	6	<b>+</b> *5.
(b)	Effective disparity less than apparent disparity			
	Duty on semi	4	8	+ 4
	Duty on raw materi	al l	4	
	Difference	3	4	+ 1
(c)	Direction of disparity reversed			
	Duty on semi	4	8	+4
	Duty on raw materi	al O	6	
	Difference	4	2	- 2