

# GENERAL AGREEMENT ON TARIFFS AND TRADE

RESTRICTED

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Multilateral Trade Negotiations

## GROUP 3(e) - BASIC DOCUMENTATION

Inventory of Quantitative Import Restrictions  
Applied by Countries Other Than Those Covered By  
the Joint Working Group

Addendum

FINLAND

Explanatory Notes

1. The products subject to the various restrictions are shown in the list and arranged by their respective BTN numbers.

2. Countries (or group of countries) which have indicated an interest:

Canada for BTN 08.06

EEC for the BTN numbers 06.03, 22.03, 22.04, 22.05, 22.06, 22.07, 22.08, 22.09

Israel for the BTN numbers 07.01, 08.04, 08.08

Philippines for the BTN numbers 02.06, 11.08, 16.01, 16.02, 17.04, 19.02,  
20.01, 20.06, 20.07, 21.07

United States for all items listed.

3. Type of restrictions:

The products listed are subject to global licensing (GQ,DL) or individual (discretionary) licensing (DL) when imported from countries to which the multilateral import régime is applied. The same products are subject to individual licensing when imported from countries with which Finland has bilateral trade relations, i.e. Bulgaria, Czechoslovakia, German Democratic Republic, Hungary, People's Republic of China, Poland, Romania, USSR.  
Imports from other countries are subject to individual licensing.

State trading is identified by the symbol ST.

4. Reference: BOP/132

The Act to Secure the State's Foreign Trade and Economic Growth  
15 February 1974.

Finnish Government publication, Import System of Finland as  
applied from 1 January 1973, distributed to contracting parties  
with L/3836.

COM.AG/W/72/Add.21

L/3833/Add.12

GENERAL POLICY STATEMENT

Finland

After the completion of the liberalization of imports in the industrial sector in 1968, the remaining Finnish import restrictions mainly cover certain agricultural products.

Finland, like many other countries, is faced with structural difficulties in agriculture, which are particularly pronounced since the agricultural labour force still is relatively large. The necessary structural transformation requires time. Restrictions on imports of certain agricultural commodities have to be maintained in order not to upset market conditions, increase difficulties as regards unemployment and in the last account unduly burden the balance of payments.

In the light of Article XI, it should be mentioned that in 1969, the Finnish Government introduced a so-called soil-bank system under which land will be taken out of production. This system differs from the one applied in the United States, for example, in the respect that not only one part of the land will be taken out of production but entire farms.

In 1970, the Finnish delegation indicated that under this programme, about 90,000 hectares had been taken out of production in 1969, i.e. roughly 3.5 per cent. This programme was going to continue in 1970, and an additional 60,000 hectares would be taken out of production, i.e. roughly 2 per cent more. Accordingly, during 1969 and 1970 5.5 per cent of the arable land in Finland would have been taken out of production.

BTN	Commodity description	Type of restriction	Comments
01.01	Live horses, asses, mules and hinnies	DL	
01.02	Live animals of the bovine species	DL	
01.03	Live swine	DL	
01.04	Live sheep and goats	DL	
01.05	Live poultry .....	DL	
01.06	Other live animals	DL	
02.01	Meat and edible offals of the animals falling within headings 01.01 to 01.04, fresh, chilled or frozen	DL	
02.02	Dead poultry ..... and edible offals thereof (except liver), fresh, chilled or frozen	DL	
02.03	Poultry liver, fresh, chilled, frozen salted or in brine	DL	
ex 02.04	Other meat and edible meat offals, fresh, chilled or frozen, except for whale meat (02.04.100, 309/900)	DL	
02.05	Unrendered pig fat ..... and unrendered poultry fat, fresh, chilled, frozen, salted, in brine, dried or smoked	DL	
02.06	Meat and edible meat offals (except poultry liver), salted, in brine, dried or smoked	DL	

BTN	Commodity description	Type of restriction	Comments
ex 03.01	Salmon, whether or not cleaned or in pieces or filleted, fresh, chilled or frozen, excluding quick-frozen filleted salmon (03.01.110, ex 161, 169); other fish, whether or not cleaned or in pieces, fresh, chilled or frozen, excluding flatfish, gadidae and clupeidae other than Baltic herring and sprats (03.01, 120/130, 179, 199, 200/302, 500/602, 800)	GQ, DL	
ex 03.02	Salmon, salted, in brine, dried or smoked (03.02, 551, 591, 601); Baltic herring salted or in brine (ex 03.02.559, ex 599).	GQ, DL	
04.01	Milk and cream, fresh, not concentrated or sweetened	DL	
04.02	Dried milk and cream (04.02.401/405) Milk and cream, in liquid form, preserved, concentrated or sweetened (04.02.701/705)	GQ, DL DL	
04.03	Butter	DL	
04.04	Cheese and curd	DL	
04.05	Birds' eggs and egg yolks . . .	DL	
04.06	Natural honey	DL	
04.07	Edible animal products not mentioned elsewhere	DL	

BTN	Commodity description	Type of restriction	Comments
06.03	Cut flowers and flower buds .....	SR	<p><u>EEC:</u> Requested information as to whether imports are totally prohibited during the restricted period or whether licences are granted for imports from certain countries.</p> <p><u>United States:</u> It would be difficult to defend restrictions on a wide range of products on balance-of-payments grounds. For instance, seasonal restrictions on imports of fresh oranges, bananas and grapes shown among the items listed in the Finnish Government publication "Import System of Finland, as applied from 1 January 1970", distributed with BOP/101. Furthermore, although social reasons may in fact lie behind certain restrictions they cannot completely justify quantitative restrictions in the GATT sense.</p> <p>Practically all countries with an agricultural sector have similar problems in the diminishing percentage of persons engaged in farming.</p> <p><u>Finland:</u> There is no discrimination in the granting of licences. In 1968, approximately 70 per cent of total imports came from France, Italy and the Netherlands.</p>

BIN	Commodity description	Type of restriction	Comments
ex 07.01	Cauliflowers, Brussel sprouts (07.01.421/492) cucumbers (07.01.801/ex 809).	SR	(07.01.851, ex 859), fresh or chilled Cauliflowers and Brussel sprouts, customs cleared in the period 1 June-31 October; Cucumbers, customs cleared in the period 1 March-31 October; Lettuce, customs cleared in the period 1 March-30 November; Other vegetables fresh or chilled excluding some edible roots, garlic, mushrooms, asparagus, olives and capers (07.01.101/219, ex 291, 293/294, 309, 410, 499/500, 705/708, 901/902, 904/905, ex 906/909)
ex 07.05	Dried peas and beans, of a kind used for human consumption, shelled, excluding seeds of garden peas, coloured and treated with disinfectants (07.05.019/020)	DL	SR (See item 06.03)
ex 08.01	Fresh bananas Fresh bananas uncut (08.01.213), customs cleared in the period 1 June-31 December: GQ, DL	SR	Fresh bananas, cut (08.01.218), customs cleared in the period 1 June-31 December: DL
ex 08.02	Oranges, mandarines and clementines (08.02.105 and 108), customs cleared in the period 1 July-31 December: GQ, DL	SR	(See item 06.03)
ex 08.04	Grapes, fresh (08.04.100)	GQ, DL	(See item 06.03)

BTN	Commodity description	Type of restriction	Comments
ex 08.06	Apple pulp (08.06.101) Apples, fresh (08.06 ex 102, ex 106/109) customs cleared in the period 1 June- 31 December: GQ, DL	GQ, DL SR	<p><u>Canada:</u> The Canadian delegation did not accept that appeals to social problems can justify the use of restrictions inconsistent with the General Agreement. Since the Canadian harvest season for apples and pears coincides with the restricted period, this measure is felt to be discriminatory with respect to Canadian exports of these items.</p> <p><u>United States:</u> Apple and pear growers in the United States continue to seek similar seasonal protection when restrictions such as this one are not reduced or eliminated. In 1969, the industry sought but did not receive relief under Paragraph 22. The fruit industry is beginning to be one of the "sick" industries in the United States. Unless import restrictions are removed by other countries, it may be necessary to add the fruit industry to the list of critical products, such as the grains. The United States delegation said that these comments were not meant to apply to Finnish restrictions alone.</p>
	Pears, fresh (C3.06 ex 201/202), customs cleared in the period 1 August- 31 December: GQ, DL		<p><u>Finland:</u> In some years when domestic production was lower than expected, imports of apples were begun before the terminal date. Also, as a result of the Kennedy Round, duties were reduced during certain periods. When the apple duty binding was removed duties were not raised.</p>

ETIN	Commodity description	Type of restriction	Comments
08.07	Stone fruit, fresh (08.07.105, 205, 305, 405, 905), customs cleared in the period 1 June-31 December: GQ, DL	SR	
08.08	Berries, fresh	GQ, DL	
ex 08.09	Melons, fresh, other than water melons and Honeydew and Ogenmelons (08.09.108)	GQ, DL	
ex 08.10	Strawberries, gooseberries, raspberries and currants preserved by freezing, not containing added sugar (08.10.100/903)	GQ, DL	
ex 08.11	Apples other than pulp, strawberries, gooseberries, raspberries and currants, provisionally preserved but unsuitable in that state for immediate consumption (08.11 ex 010, 020/030)	GQ, DL	

BTN	Commodity description	Type of restriction	Comments
10.01	Wheat and meslin	DL, ST }	<u>Finland:</u> The State Granary is the sole agency for the import of wheat, rye, barley, oats, and products thereof intended for human consumption. This, however, does not cover seed grain or malt barley or imports of grain in quantities under 50 kgs. It has the responsibility to maintain stability in the domestic market and may make purchases or sales to this end. Commercial considerations are taken into account. Efforts are being made to increase wheat production, meaning that the State Granary has little leeway with regard to this item.
10.02	Rye	DL, ST }	
10.03	Barley	DL, ST }	
10.04	Oats	DL, ST }	
10.05	Maize	DL	
11.01	Cereal flours Products of wheat, rye, barley, oats intended for human consumption	DL ST	(See item 10.01)
11.02	Cereal groats and cereal meal . . . Products of wheat, rye, barley, oats intended for human consumption	DL ST	(See item 10.01)
11.03	Flours of the leguminous vegetables falling within heading No. 07.05	DL	
11.05	Flour, meal and flakes of potato	DL	
11.06	Flour and meal of sago and of manioc, arrowroot, . . .	DL	
11.07	Malt, roasted or not	DL	

BTN	Commodity description	Type of restriction	Comments
ex 11.08	Maize starch, inulin, other starches, except when imported for use in the mineral wool, plywood or brewing industries (ex 11.08.100, 900) Potato starch, imported for other purposes than for use in the mineral wool, plywood or brewing industries (ex 11.08.400)	GQ, DL	
12.01	Oilseeds and oleaginous fruit, whole or broken	BQ (Oilseeds) DL	
12.02	Flours or meals of oilseeds or oleaginous fruit, non-defatted (excluding mustard flour)	DL	
12.04	Sugar beet, whole or sliced, fresh, dried or powdered, sugar cane	DL	
12.10	Mangold, swedes, fodder roots ..... and similar forage products	DL	
15.01	Lard and other rendered pig fat; rendered poultry fat	DL	
15.02	Unrendered fats of bovine cattle, sheep or goats; tallow ...	DL	
15.03	Lard stearin, oleostearin and tallow stearin; lard oil, oleo-oil and tallow oil, not emulsified or mixed or prepared in any way	DL	
ex 15.06	Other animal fats and oils, excluding neat's foot oil for technical use and unfit as such for human consumption (15.06.019/090)	DL	

BTN	Commodity description	Type of restriction	Comments
ex 15.07	Soyabean oil, rapeseed, colza and turnip oil, linseed oil, unbleached, unfit as such for human consumption (15.07.101, 109, 351, 354, 501)	GQ, DL	
	Other oils, excluding sesame oil, mustard oil, castor oil, tung oil, oiticica oil, and olive oil and linseed oil, bleached, unfit as such for human consumption (15.07.151/159, 201/209, 259, 301/309, 509, 551/559, 601/609, 651/659, ex 805/809)	DL	
ex 15.12	Animal and vegetable oils and fats, wholly or partly hydrogenated or solidified or hardened by any other process, whether or not refined but not further prepared, other than those wholly of fish or marine mammals (15.12.104, 109/209)	DL	
15.13	Margarine, imitation lard and other prepared edible fats	DL	
16.01	Sausages and the like, of meat, meat offal or animal blood	DL	
16.02	Other prepared or preserved meat or meat offal	DL	
17.01	Beet sugar and cane sugar, solid	DL	

BTN	Commodity description	Type of restriction	Comments
ex 17.02	Glucose (ex 17.02.101/109); other than starch syrup; sugar syrups solutions (17.02, ex 700)	other sugar GQ, DL	
	Starch sugar, other sugars than grape or starch sugar excl. syrup, artificial honey (17.02 ex 101/109, ex 700, 800)	DL	
17.03	Molasses, whether or not decolorized	DL	
ex 17.04	"Fondants", pastes, creams and similar intermediate products, in bulk, with an added sweetening matter content of 80 per cent or more by weight (17.04.301)	DL	Free of import licence when originating in the area where the Agreement creating an Association between Finland and the Member States of EFTA is applicable or when originating in the area where the Agreement between Finland and the EEC is applicable.
19.04	Tapioca and sago, their substitutes obtained from potato or other starches	GQ, DL }	Free of import licence when originating in the area where the Agreement creating an Association between Finland and the Member States of EFTA is applicable or when originating in the area where the Agreement between Finland and the EEC is applicable.
ex 19.07	Bread and other ordinary bakers' wares, not containing sugar, honey, eggs, fats, cheese or fruit, other than crispbread, ships' biscuits, crumbs and rusks (19.07.901/909)	DL	

BTN	Commodity description	Type of restriction	Comments
ex 20.01	Tomatoes, prepared or preserved by vinegar or acetic acid (20.01.158)	GQ, DL	
	Mushrooms, pickles and cucumbers, other vegetables and fruit, excluding asparagus, olives, capers and tomatoes, prepared or preserved by vinegar or acetic acid, with or without sugar, whether or not containing salt, spices or mustard (20.01.151, 155/157, 159/250)	DL	
ex 20.02	Tomatoes, prepared or preserved otherwise than by vinegar or acetic acid (20.02.402/405)	GQ, DL	
	Peas, beans and mushrooms, other vegetables, excluding tomatoes and tomato pulp or paste, asparagus, olives and capers, prepared or preserved otherwise than by vinegar or acetic acid (20.02.100/300, 903/909	DL	
20.03	Fruit preserved by freezing, containing added sugar	DL	
20.05	Jams, fruit jellies, marmalades, fruit puree and fruit pastes, being cooked preparations whether or not containing added sugar	DL	
ex 20.06	Pineapples, citrus fruit, pears, apricots peaches and mixed fruit otherwise prepared or preserved, whether or not containing added sugar or spirit (20.06.200/600, 900), apple pulp sweetened (20.06.802)	DL	

BTN	Commodity description	Type of restriction	Comments
ex 20.07	Fruit juices (20.07.101/209)	GQ, DL	
ex 21.07	Sweet fat (21.07.501), fat emulsions and similar preparations of a kind used for the manufacture of baker's products, containing not less than 20 per cent by weight of fat (21.07 ex 502), coffee pastes, cooked ravioli, macaroni, spaghetti and similar preparations (21.07.901)	GQ, DL	Free of import license when originating in the area where the Agreement creating an Association between Finland and the Member States of EFTA is applicable or when originating in the area where the Agreement between Finland and the EEC is applicable.
22.03	Beer made from malt	ST	Reference: Item No. 53 Working Group 1, Committee on Trade in Industrial Products.
22.04	Grape must in fermentation or with fermentation arrested otherwise than by the addition of alcohol	ST	<u>Finland:</u> The State alcohol monopoly has exclusive rights to import alcoholic beverages. Commercial considerations are taken into account. There is a wide variety of products on the Finnish market.
22.05	Wine of fresh grapes; grape must with fermentation arrested by the addition of alcohol	ST	(See item 22.03)
22.06	Vermouths and other wines of fresh grapes flavoured with aromatic extracts	ST	(See item 22.03)
22.07	Other fermented beverages •••	ST	(See item 22.03)

BTN	Commodity description	Type of restriction	Comments
22.08	Ethyl alcohol or neutral spirits, undenatured, 80° or higher; denatured spirits ...	ST	(See item 22.03)
22.09	Other spirits, liqueurs and other spirituous beverages ...	ST	(See item 22.03)
23.02	Bran, sharps and other residues derived from the sifting, milling or working of cereals or of leguminous vegetables	DL	
23.03	Beet-pulp, bagasse and other waste of sugar manufacture; brewing and distilling drogs and waste; residues of starch manufacture and similar residues	DL	
23.04	Oilcake and other residues (except dregs) resulting from the extraction of vegetable oils	DL	
23.06	Vegetable products of a kind used for animal food, not elsewhere specified or included	DL	
ex 23.07	Sweetened forage; other preparations of a kind used in animal feeding, excluding fish solubles (23.07.010/020, 090)	DL	