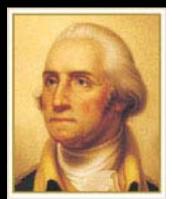
Social Policy Issues in the Public **Procurement Sector:** Insights from US and International Experience



THE GEORGE
WASHINGTON
UNIVERSITY
LAW SCHOOL

February, 2010

Professor Steven L. Schooner

Recognize the Trade-Offs/Costs

- Transparency
- Integrity (accountability)
- Competition
- Uniformity
- Risk Avoidance
- Wealth Distribution(*)
- Best value (value for money)
- Efficiency (administrative)
- Customer Satisfaction

Traditional?

Transitional?

Current?

Social & Economic Policy

- Wealth distribution (or redistribution)
- Irresistible Target of opportunity
 - -"pork"
 - Avoids Pay-Go (hides real cost)
 - Contrast direct payments; subsidies; grants
 - -No "good government" constituency

Key U.S. Arguments – Socioeconomic ("Collateral") Policies

Proponents:

Government should use procurement to address:

Social Disadvantage

Unemployment

Pollution

Energy Consumption Bolstering U.S. industry

Argue that, e.g., small businesses enhance competition

Opponents:

- Costs are high and hidden
- Socioeconomic policies collide
- Frequently outmoded
- Acquisition slowed and made more complex
- Discourages
 contractors from federal market

U.S. Procurement

- sub-dividing the pie
- \$530+ billion in contracts
- 23% of procurement (\$130B) to be set aside for:
 - Small businesses
 - Disadvantaged businesses
 - ANC's!!!!
 - Women-owned businesses
 - Service-disable veteran-owned businesses
 - "HUBZones" (geographic)
 - Others

An Anecdote: Defining "Small" Business

Based on:

- Gross receipts (\$\$\$\$), or
- Number of Employees

Problems:

- Defining annual \$\$\$
- Defining "affiliates"
- Self-certification
- Discouraging further employment, above "cap"
- Graduation (see also the "cap" above)
- Thresholds/cliffs no "medium" akin to the SME model

Costs, Tradeoffs

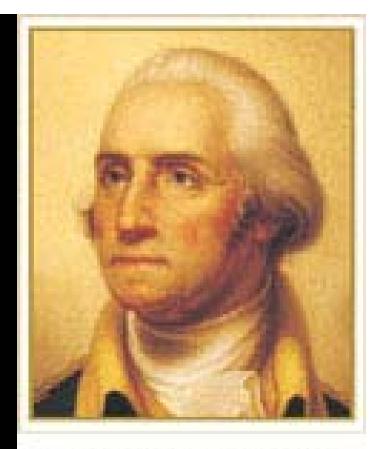
- Reduced Competition (by definition)
- Price Premium
 - Unfunded mandate
 - -Opaque, non-transparent
- Increases cynicism
 - Scams, shams & fronts?
 - Optimal allocation of scare compliance dollars?
- Tension with Trade agreements/norms

Costs, Tradeoffs (cont.)

- Resources
 - Increased Transaction Costs
 - Personnel, priorities (e.g., market research)
 - Complexity: Rule promulgation, implementation, interpretation
 - Adjudication (e.g., size status)
 - Metrics: Data Collection, Reporting (& Defending)
- Risk and Exposure
 - Experience
 - Cost Accounting
 - Insurance, Bonding

Conclusion

- Questions?
- Comments?
- Suggestions?
- Ideas?



THE GEORGE
WASHINGTON
UNIVERSITY
LAW SCHOOL