US – SECTION 301 TRADE ACT
(DS152)

1. MEASURE AT ISSUE

- **Measure at issue:** US legislation (i.e. Sections 301-310 of the Trade Act of 1974) authorizing certain actions by the Office of the United States Trade Representative ("USTR"), including the suspension or withdrawal of concessions or the imposition of duties or other import restrictions, in response to trade barriers imposed by other countries.

2. SUMMARY OF KEY PANEL FINDINGS

- **DSU Art. 23.2(a) (prohibition on unilateral determinations – Section 304):** Based on the terms of Art. 23.2(a), the Panel first set out that it is for the WTO, through the DSU process, and not an individual WTO Member, to determine that a measure is inconsistent with WTO obligations. The Panel then concluded that Section 304 was "not inconsistent" with US obligations under Art. 23.2(a) because, while the statutory language of Section 304 in itself constituted a serious threat that unilateral determinations contrary to Art. 23.2(a) might be taken, the United States had (i) lawfully removed this threat by the "aggregate effect of the Statement of Administrative Action ("SAA")" and (ii) made a statement before the Panel that it would render determinations under Section 304 in conformity with its WTO obligations. In this regard, the Panel added the caveat, however, that should the United States repudiate or remove in any way its undertakings contained in the SAA and confirmed in statements before the Panel, then, the finding of conformity would no longer be warranted.

- **DSU Art. 23.2(a) (prohibition on unilateral determinations – Section 306):** Regarding Section 306, which mandated the USTR to consider whether another Member had implemented the DSB’s recommendations within 30 days after the lapse of the reasonable period of time, the Panel concluded that Section 306 was not inconsistent with Art. 23.2(a) because any prima facie inconsistency under Section 306 was removed by the US undertakings in the SAA not to act inconsistently with its obligations under the WTO Agreement.

- **DSU Art. 23.2(c) (authorization of suspension – Sections 305 and 306(b)):** For the same reasoning as above, the Panel found that both Section 305 and Section 306(b) were not inconsistent with Art. 23.2(c), which obliges parties to follow the DSU Art. 22 procedures for determining the level of suspension of concessions or other obligations. As for both Section 306(b) (which required the USTR to determine within 30 days after the expiration of the reasonable period of time what further action to take under Section 301 in case of a failure to implement DSB recommendations) and Section 305 (which required the USTR to implement, within 60 days after the expiration of the reasonable period of time, the action it decided upon earlier under Section 306(b)), the Panel concluded once again that any inconsistency based on the mandate contained in the statutory languages of these provisions had been effectively curtailed by the undertakings given in the SAA and in statements made before the Panel.

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1 United States – Sections 301–310 of the Trade Act of 1974
2 Other issues addressed: mandatory/discretionary legislation distinction; examination by panels of Members’ law; GATT claims; VCLT.