

Multilateralizing Regionalism

Fitting Asia-Pacific Agreements into the WTO System

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Introduction and Overview

It is commonplace to note the proliferation of customs unions (CUs), free trade agreements (FTAs) and kindred arrangements, often collectively called preferential trade agreements (PTAs). In fact, the number of agreements concluded between 2000 and 2007 (185) is just under half the number of agreements concluded during the twentieth century (374).¹ These figures can be found in table 1. In addition to a chronological summary, table 1 provides a breakdown of PTAs by region. Countries in Europe (not including the Former Soviet Union) have concluded the most agreements (232) to date. Countries in the Americas have concluded the second most agreements (166). If we consider the Asia-Pacific region (Americas, East and South Asia, and Oceania) as a unit, the total number of concluded agreements (234) matches that of Europe.

Figure 1 shows the web of PTAs in force and proposed in the Asia-Pacific region. The figure distinguishes between agreements that are already in place (solid lines) or under consideration (dashed lines), and names the member countries in each arrangement. As figure 1 illustrates, many of the existing and proposed agreements overlap. In the extreme case, the FTAAP would cover all APEC members, but not South Asian countries (notably India, Pakistan, Bangladesh, and Sri Lanka).

To keep the picture manageable, figure 1 omits relatively small regional agreements in the Asia-Pacific region, such as the Melanesian Spearhead Group (MSG) and the Pacific Islands

¹ Figure 1 includes agreements that both have and have not been notified to the World Trade Organization. Much of our analysis here focuses on agreements that have been (or presumably will be if enacted) notified to the WTO.

Countries Trade Agreement (PICTA). Moreover, the size of each “box” has nothing to do with the collective commercial importance of the countries. For example, NAFTA is the largest existing Asia-Pacific arrangement in terms of trade volume and GDP, but it is represented by a small box in figure 1.

The next sections examine the extent of trade and investment under PTAs for selected countries and regions within the Asia-Pacific region.² The data underlying this discussion are provided in appendix tables A.1 and A.2.³ For easy reading, tables 2 and 3 summarize the appendix tables. We conclude this overview with a summary of APEC initiatives on FTAs.

The US hub

NAFTA, which entered into force in 1994, is by far the largest free trade agreement in the Asia-Pacific region. In 2005, NAFTA covered about 30 percent of total US merchandise trade (imports plus exports) and about 70 percent of total Canadian and Mexican merchandise trade. About 14 percent of inward and outward US FDI stocks are covered by NAFTA and over 60 percent of FDI stocks based in Canada and Mexico. To this day, NAFTA serves as the reference point and template for US free trade agreements.

Stimulated by NAFTA, leaders throughout the Western Hemisphere met in Miami in 2004 to launch work on a Free Trade Area of the Americas (FTAA). They promised to complete FTAA negotiations by 2005, but that date has come and gone. The FTAA fell victim to the backlash

² A detailed gravity model analysis of the effects of FTAs on trade and investment in the Asia-Pacific region is provided later in this paper.

³ These tables do not include smaller FTAs. For example, the agreement between China and Macao is not included in the table.

against globalization and fundamentally different perspectives in Brazil and the United States.

Meanwhile, the United States has pursued other dimensions of its free trade strategy. In 1993, President Clinton convened the 13 APEC leaders to Blake Island, Seattle for the first APEC Economic Leaders Meeting. This summit elevated the priority of US economic relations in the Asia-Pacific region. Since then, the United States has advanced various plans for promoting Asia-Pacific trade liberalization.

In 2002, the Bush administration narrowly secured Congressional approval of “fast track” negotiating authority, renamed Trade Promotion Authority (TPA).⁴ Using TPA, the Bush administration signed free trade agreements with Chile (in force in 2004), Singapore (in force in 2004), Australia (in force in 2005), five Central American countries and the Dominican Republic (CAFTA-DR, in force with El Salvador, Honduras, Nicaragua and Guatemala in 2006), and with Colombia, Peru, Panama and Korea (all awaiting ratification). Considering each partner among these agreements, only the US-Korea FTA and the US-Singapore FTA individually cover more than 1 percent of US merchandise trade. Only the US-Singapore FTA and the US-Australia FTA cover more than 1 percent of total US FDI stocks. As a share of trade and investment, the agreements are of course far more important to the partner countries.

The central purpose of Trade Promotion Authority (TPA) was to conclude the Doha Round under

⁴ Fast track negotiating authority gives the President of the United States power to negotiate agreements that the Congress can only vote up or down without amendment. Fast track was in effect, pursuant to the Trade Act of 1974 and subsequent legislation, from 1975 to 1994, and was restored in 2002 by the Trade Act of 2002. The authority expired in June 2007.

the auspices of the WTO. However, those talks have marked time with little progress despite six years of negotiation. Meanwhile, the Bush Administration views bilateral and regional FTAs as a part of a “competitive liberalization” strategy -- pushing reluctant countries either to join their own bilateral free trade arrangements or commit to liberalization in the Doha Round.

The United States is the country most interested in advancing the Free Trade Area of the Asia-Pacific region (FTAAP). Within the United States, Peterson Institute Director C. Fred Bergsten is the most vocal proponent. Given the prospect for shallow WTO results, or a complete breakdown of WTO negotiations, Bergsten has urged that the world needs a “plan B” to revive the liberal trade agenda. He argues that the FTAAP is the best available alternative for this purpose. If created, the FTAAP would become the world’s largest free trade area. The FTAAP would cover about 60 percent of US two-way trade (table 2) and roughly 30 percent of total US FDI stocks (table 3).

The China Hub

Since its WTO accession in 2001, China has concluded bilateral trade agreements with countries around the world. However, China sees these agreements more as a tool for building diplomatic relations than as a means of boosting commerce. This explains why Chinese FTAs are much less comprehensive than US FTAs and exclude provisions on intellectual property, services, investment and social issues (labor and environment).

The major objectives of China’s FTA policy were summarized in a presentation, made in 2005,

by the State Council and Ministry of Commerce.⁵ The key objectives are: 1) to play a leading role in building an East Asian economic integration; 2) to promote a Northeast Asia FTA with Japan and Korea; 3) to secure the supply of energy and other resources from countries such as Australia and the Middle East.

China initially pursued FTAs with territories and countries that have strong political and geographical ties, namely Hong Kong, Macao and ASEAN; China then expanded its list of potential partners to strengthen relations with natural resource suppliers and to enhance its position in world affairs. China's potential FTA partners include: New Zealand, Australia, Singapore, Japan, Korea, India, Mexico and Peru. China is considering the FTAAP though not with the same level of interest as the United States. Not shown in appendix table A.1, China also has FTAs either under negotiation or under consideration with the Gulf Cooperation Council (GCC), Iceland and South Africa, mainly to advance its goal of security of access to energy and natural resources.

The FTAAP would cover about 60 percent of Chinese two-way trade and about 75 percent of Chinese FDI stocks. With the exception of the Hong Kong agreement, other Chinese agreements cover no more than 10 percent of its trade or investment. The agreement with Hong Kong covers roughly 10 percent of China's two-way merchandise trade and roughly 45 percent of its FDI stocks. The agreements, in percentage terms, are more important for China's partners, with a qualified exception for Hong Kong. While the agreement is more important to Hong Kong than to China for merchandise trade, it covers roughly half of China's FDI stocks but only about a quarter of Hong Kong's.

⁵ For more details. see Hyungdo Ahn (2006).

China's surge has increased competition both within East Asia and across the Asia-Pacific region. Other countries have altered their FTA policies accordingly. If the last decade was an era of proliferation of FTAs within the Asia-Pacific region, the next decade could become an era of triangular consolidation of spheres of influence with competition between the three major powers, the United States, China and Japan.

The Japan Hub

Until very recently, the sole focus of Japan's external economic policy was the multilateral trading system, under the auspices of GATT and the WTO. The Asian financial crisis and the global proliferation of FTAs prompted Japan to alter its historic opposition to preferential trade agreements. Even so, Japan is joining the FTA race late, compared to the European Union and the United States.⁶ The new Abe cabinet is pushing regional integration, and the Economy and Fiscal Council, led by the prime minister, has launched a project team to accelerate the conclusion of FTAs.

Japan has tilted its FTA policy by pursuing a high level of market opening in manufacturing, services and investment, while resisting liberalization of agriculture or fisheries. The balance between bilateral and multilateral negotiations continues to influence the timing and speed of Japan's FTA negotiations: Japan is anxious that FTA negotiations not undercut the Doha Round.

⁶ Japan's first FTA, with Singapore in 2002, preceded China's first FTA, with Hong Kong in 2004. Since then, however, China has embraced a more active FTA policy than Japan.

Japan has four FTAs in force -- with Singapore, Mexico, Malaysia and Chile --⁷ and collectively they cover about 6 percent of Japan's total two-way trade and about 5 percent of its total FDI stocks. Japan has signed FTAs with Thailand, Chile, Indonesia and Brunei, but these are not yet in force. Japan is currently negotiating agreements with Korea and ASEAN. These agreements would cover 6 percent and 13 percent of Japanese trade, respectively, and 2 percent and 8 percent of Japanese investment, respectively. Japan is also considering the FTAAP. If enacted the agreement would cover 66 percent of Japanese trade and roughly 70 percent of Japanese investment.

From the beginning, Japan has given priority to the ASEAN region in its FTA policy; this reflects Japan's substantial investments in the region, and its reliance on ASEAN resources. Japan has used trade agreements to strengthen these ties, to further political security in Southeast Asia, and to forestall China from becoming as the only serious commercial partner for the ASEAN group.

The ASEAN Hub

ASEAN was created in 1967 with five members (Indonesia, Malaysia, Philippines, Singapore and Thailand). Subsequently, ASEAN has added five new members (Brunei Darussalam, Vietnam, Lao PDR, Myanmar and Cambodia), and now comprises an economic bloc of ten countries. In its early decades, the main purpose of ASEAN was to end guerilla wars between the founding members, and thereby enhance the security of Southeast Asia. In the past decade, the members put more emphasis on internal economic ties; moreover, since 2000, ASEAN has pursued FTAs with large trading partners, namely Japan, China, Korea, Australia-New Zealand

⁷ The Japan-Chile FTA entered into force on September 3, 2007. Our tables will be updated in a subsequent draft reflecting that event.

(CER) and the United States. While ASEAN's external FTA policy seeks to expand trade and investment, ASEAN has been very careful to ensure that its external FTAs do not undermine its internal integration efforts. In October 2003, the member states of ASEAN signed Bali Concord II, which reiterates ASEAN's commitment to create a stable, prosperous and highly competitive ASEAN economic region. In August 2007, the ASEAN Ministers issued a declaration calling for the elimination, by 2015, of market access barriers on the establishment of a commercial presence in the service sector. When accomplished, this will greatly liberalize FDI in the service industries.

Currently, ASEAN has only one FTA in force, namely with China, which covers 13 percent of ASEAN's total external two-way trade and roughly 7 percent of its FDI stocks. ASEAN is considering arrangements that would expand the free trade zone to include China, Korea, and Japan (ASEAN + 3). Under this scenario 37 percent of current ASEAN trade would be covered, along with 32 percent of ASEAN FDI stocks. ASEAN is also considering the FTAAP; if created the FTAAP would cover 67 percent of ASEAN's external two-way trade and 85 percent of its FDI stocks. In geopolitical terms, ASEAN would benefit from an FTAAP since the arrangement would, to some extent, balance the major powers (United States, China and Japan) and give ASEAN more scope for playing the role of "honest broker".

The India Hub

In the mid 1990s, after decades of mediocre performance, India began to reform its internal economic regulation and reduce its sky-high tariffs. At the same time, knowledge-based industries took off -- especially information technology (IT) services and pharmaceuticals. India has now become the new emerging power in the world, gaining much attention in commercial

and financial circles.

India's FTA policy historically emphasized the South Asia region, but since the early 1990s, India has adopted a "Look East" policy, attempting to strengthen ties with East Asia. India has ten trade agreements in force and several of them are overlapping in terms of partner countries: a non-reciprocal agreement with Nepal; a preferential trade agreement with Afghanistan; three FTAs with Sri Lanka, Bhutan and SAFTA;⁸ and five "framework" agreements – those with BIMSTEC,⁹ Thailand, ASEAN, Singapore and Bangladesh. Except for the framework agreement with ASEAN, which accounts for 9 percent of India's two-way trade, the trade agreements with other partners cover small shares of India's two-way trade, ranging from zero to 4 percent. Moreover, these agreements are riddled with exceptions, so that trade between India, Pakistan and Bangladesh is far more restricted by barriers than, for example, trade between India and Europe.

India is eager to join APEC, but existing members have their reservations. From a geopolitical

⁸ The South Asian Association for Regional Cooperation (SAARC) was established in 1985 with seven members (Bangladesh, Bhutan, India, the Maldives, Nepal, Pakistan and Sri Lanka). The South Asian Free Trade Area (SAFTA) among SAARC members was launched in 2006. SAFTA is a traditional trade agreement, which covers tariffs, rules of origin, safeguards, institutional structure, and dispute settlement. So far the extent of liberalization within SAFTA is limited. For more details, see appendix A in Hufbauer and Burki (2006).

⁹ The Bay of Bengal Initiative for Multi-Sectoral Technical and Economic Cooperation (BIMSTEC) is a sub-regional grouping with seven members (Bangladesh, India, Myanmar, Sri Lanka, Thailand, Bhutan and Nepal). It was created in June 1997, with four initial members: Bangladesh, India, Sri Lanka, and Thailand (BIST-EC or BIST-Economic Cooperation). After three new members (Myanmar, Nepal and Bhutan) joined, its name was changed to BIMSTEC.

standpoint, China would find it hard to put out the welcome mat; from an economic standpoint, the United States is not enthusiastic about a new APEC member that maintains some of the highest trade barriers in the world. Unless India dramatically changes its commercial policy, and reaches a geopolitical accommodation with China, India will not be invited to join APEC or the FTAAP. However, other FTAs centered on India are still possible: FTAs with Korea and Japan are under negotiation, and a FTA with China is under consideration.

Tables 2 and 3 summarize the foregoing discussion. In these table, current and prospective FTAs are classified under three different scenarios: agreements now in force (scenario 1); scenario 1 plus agreements signed and under negotiation (scenario 2); and scenario 2 plus agreements under consideration including, most importantly, a possible FTAAP (scenario 3).

In scenario 1, among dominant countries, the United States shows the largest coverage of two-way trade by FTAs now in force (33 percent). Partner countries generally conduct a larger fraction of their two-way trade with the dominant partner than vice versa. China shows the largest coverage of FDI by FTAs now in force (46 percent). A similar pattern for partner countries is present for FDI stocks as for merchandise trade, but it is not as pronounced.

In scenario 2, FTAs (and other agreements) already signed and under negotiation are added to the FTAs already in force. In this scenario, the United States and China do not show much increase in their coverage of total two-way trade, by comparison with scenario 1, but both Japan and ASEAN make an impressive jump. Japanese two-way total trade coverage increases from 6 percent to 22 percent, mainly due to FTAs with ASEAN and Korea, now under negotiation. The agreements signed and under negotiation by ASEAN with Japan, Korea, Australia and New

Zealand would raise ASEAN's coverage of total two-way trade from 13 percent to about 41 percent. A similar pattern exists for FDI stocks.

Scenario 3 in tables 2 and 3 depicts the coverage of present and prospective Asia-Pacific FTAs, including, most importantly, a possible FTAAP. In this scenario, FTAs would cover more than 60 percent of total two-way trade of each dominant country except India. Under scenario 3, FDI coverage would be similar in magnitude to trade coverage, except for the United States where only 30 percent of FDI stocks would be covered. Taking intra-FTAAP trade into account, scenario 3 also shows a large increase of the total two-way trade coverage of partner countries, expanding from about 60 to around 80 percent of their world commerce.¹⁰ Since India is not a current member of APEC and since India maintains far higher protective barriers than other APEC countries, we assume that India would not be invited to join the FTAAP. Therefore, in scenario 3, only 15 percent of India's own two-way trade is covered. However, if APEC members show genuine signs of creating a FTAAP, the prospect of being "left out" might prompt India to radically reorient its trade policy.

Table 4 shows a matrix of "overlapping trade" among dominant countries via FTAs already in force and potential FTAs. "Overlapping trade" is defined to occur when two dominant countries have the same partner. The percentages in the table indicate the share of trade of the dominant country listed in the row that overlaps, via the common partner, with the dominant country listed in the column. The rationale for this concept is that intermediation through the common partner may provide a limited conduit for integration between two dominant partners. However, table 4

¹⁰ Due to the substantial gaps in FDI data we do not have intra-FTAAP FDI shares. Table 3 only provides the share of all FTAAP partners FDI stocks specifically with the dominant country.

indicates that the current extent of overlapping trade is quite low (and, in the case of India, nonexistent). This reflects both the regional emphasis of each dominant country, and the limited reach of FTAs in force. Table 4 also indicates that the potential for overlapping trade would be quite high in a FTAAP scenario.

APEC Initiatives

The Asia-Pacific Economic Cooperation (APEC) forum, established in 1989 with 12 founding members, has grown to become the leading regional grouping in the Asia-Pacific with 21 member economies.¹¹

In November 1994, leaders of the APEC nations gathered in Bogor, Indonesia and declared common goals (known as the Bogor goals), including free trade and investment by 2010 for industrialized economies and 2020 for developing economies. To advance the Bogor goals, APEC has adopted a series of interim strategies, but none of them has proved highly successful. The absence of binding commitments as a negotiating principle may have slowed progress in achieving the Bogor vision.

In 1995, the APEC adopted the Osaka Action Agenda (OAA), which established a framework for reaching the Bogor goals through unilateral trade and investment liberalization, business facilitation, and economic and technical cooperation (known together as the three pillars).

Unilateral steps were modest and, in 1997, at their fifth meeting in Canada, the APEC trade

¹¹ The current membership of APEC consists of 21 countries: Australia, Brunei, Canada, Chile, China, Chinese Taipei, Hong Kong, Indonesia, Japan, Korea, Malaysia, Mexico, New Zealand, Papua New Guinea, Peru, Philippines, Russia, Singapore, Thailand, the United States, and Vietnam.

ministers endorsed another proposal, labeled Early Voluntary Sectoral Liberalization (EVSL). The EVSL initiative identified 15 sectors in which members agreed to strive for liberalization. Again, achievements were modest.

Subsequent meetings of the APEC ministers were less noteworthy. According to Bergsten (2001), the Kuala Lumpur summit in 1998 broke the momentum of trade liberalization by terminating the effort to open additional sectors. At the Auckland summit in 1999, APEC members were in disarray over the merits and content of a new WTO trade round. The Seattle debacle ensued three months later.¹²

The next few APEC meetings were empty-handed. However, in response to the proliferation of regional trade agreements, APEC ministers, meeting in Santiago in 2004, endorsed a call for high-level standards for free trade agreements (FTAs) and regional trading agreements (RTAs). At the meeting in Busan, Korea in 2005, APEC leaders adopted “the Busan Roadmap towards the Bogor Goals”. The Roadmap endorses specific strategies, such as a strong multilateral trading system, high-quality FTAs and RTAs, and measures to promote sustainable development. At the APEC trade ministers meeting in Jeju, Korea in 2005, the ministers endorsed a ministerial statement which expressed APEC support for the WTO Doha Development Agenda and a breakthrough for Non-Agricultural Market Access (NAMA) negotiations. The meeting of APEC Economic Leaders held in Vietnam, in 2006, reaffirmed strong support for the Doha Round and announced the Hanoi action plan, designed to implement the Busan Roadmap.

In 2005, the Center for International Economics (CIE) evaluated APEC’s achievements and

¹² For more details, see Bergsten (2001).

concluded that both tariff and non-tariff barriers have been reduced to a great extent. Applied tariff barriers in the APEC region have fallen from an average of about 16 percent in 1988 to about 6 percent in 2004; many non-tariff barriers have been either removed or converted to tariffs or (in the case of agriculture) to tariff-rate quotas. The CIE also found that linkages among APEC members and with the rest of world, in terms of trade and investment flows, have been strengthened. Importantly, lower-income members have grown at particularly rapid rates.¹³

These beneficial outcomes largely reflect forces other than APEC. Foremost, led by China, Asia has become a pole for rapid economic growth. APEC embraces United States and Canada as well, and North America has enjoyed enormous productivity gains since the early 1990s. Moreover, the Asia-Pacific region is the locus of vigorous liberalization initiatives through bilateral and regional trade agreements: NAFTA, ANZCERTA and ASEAN (already in place) and ASEAN +3, ASEAN+6 and a possible Northeast Asian FTA (under study).¹⁴

Whatever its accomplishments in the trade and investment field, APEC provides a unique forum for bringing together top leaders for dialogue on political and economic issues. The newest initiative, still in an exploratory phase, is the possible creation of a free trade area that would embrace all APEC members. Known as a Free Trade Agreement of the Asia-Pacific, or FTAAP, this initiative has been actively promoted by the APEC Business Advisory Council (ABAC) since 2004. The FTAAP has been discussed among APEC members as a catalyst to spur the revival of the Doha Development Round or as “Plan B” to restart of the process of liberalization

¹³ For more details, see CIE report (2005).

¹⁴ For a descriptive picture, see figure 1.

if the Doha Round falters.¹⁵

¹⁵ For more details, see Bergsten (2007).

Gravity Model Estimates¹⁶

Model Mechanics

With the proliferation of preferential trading arrangements, the gravity model has been widely used to analyze their consequences.¹⁷ The basic gravity model evaluates thousands of one-way or two-way bilateral trade flows, measured in a common currency (and adjusted for inflation), against the gravitational "mass" of core explanatory variables, such as distance and combined GDP. Additional explanatory variables are specified as well, and these are of greatest interest. The additional variables show how much one-way or two-way trade is enlarged or reduced from the quantity predicted by the basic core variables on account of institutional or policy features of the partners. For instance, trading partners that share a common language or currency or have a free trade agreement typically enjoy greater mutual trade.

To analyze customs unions and free trade agreements, a dichotomous (0, 1) explanatory variable – often called a “dummy” or indicator variable – is introduced on the right hand side of the regression equation to represent a preferential agreement. If the coefficient on the dummy variable is positive and significant, then the agreement is judged to expand two-way trade

¹⁶ The gravity model analysis was carried out by Dean A. DeRosa.

¹⁷ For an introduction to gravity models applied to trade agreements see Greenaway and Milner (2002), Rose (2004), and Baldwin and Taglioni (2006). Our method follows the approach of Frankel (1997) and Choi and Schott (2001) using the general framework of the Rose (2004) gravity model with extensions from Rieder (2006) to assess the impact of a trade agreement on non-member countries.

between the agreement members. Additional dummy variables are introduced to assess the effect of the agreement on a member country's imports from and exports to a non-member country.¹⁸

Analytical Framework

Our gravity model results are initially used to summarize the effects of existing trade agreements within the Asia-Pacific region. Following this, the results are used to extrapolate the future effects of possible new agreements within the region.¹⁹

Data Set

Our econometric results are based on bilateral trade flows worldwide from 1976 to 2005, at the 1-digit Standard International Trade Classification (SITC) level. This data set was compiled by DeRosa (2007) from the UN Comtrade database (using the World Integrated Trade Solution of the World Bank). Bilateral trade flows (either one-way or two-way), the dependent variable, are paired with several explanatory variables, shown in table 9. Year and country specific data for the core gravity variables, such as joint-GDP and distance, and secondary gravity variables, such as common language and common border, are taken from an extensive data set compiled by Rose (2004). Data for free trade agreements are based on historical notifications of the date the

¹⁸ The extent of trade expansion is usually measured in percentage terms. Given the log-linear specification of dummy variables in a gravity model regression equation, the impact of a free trade agreement on bilateral trade can be computed in percentage terms as $100 * [\exp(\mathbf{b}_{fta}) - 1.00]$. In this expression, \mathbf{b}_{fta} is the estimated coefficient for the dummy variable representing the presence of a free trade agreement, and $\exp(\mathbf{b}_{fta})$ is the value of the natural number e raised to the exponent \mathbf{b}_{fta} . For example, if the coefficient \mathbf{b}_{fta} is 0.33, then the value of $\exp(\mathbf{b}_{fta})$ is 1.39, and the percentage expansion in trade is estimated as $100 * [1.39 - 1.00]$, which equals 39 percent.

¹⁹ "Future agreements" includes signed agreements which have not been ratified, agreements under negotiation, major agreements under consideration, and a possible FTAAP.

agreements entered into force and their contemporary participants.²⁰ Following Rieder (2006) among others, we include “not in agreement” indicator variables alongside the “in agreement” indicator variables to determine the amount of trade diversion (if any) resulting from an agreement.

We round out our data set with information on FDI stocks compiled by DeRosa (2007) from data underlying the UNCTAD *World Investment Report*. FDI stock figures are considerably sparser than bilateral trade data, resulting in a much smaller data set, about 325,000 observations over 30 years rather than nearly 2 million observations for bilateral trade. FDI stock data is typically missing from smaller and less developed countries. Narrowing the data set in this way means that the resulting coefficients emphasize trade relations between larger and more advanced countries. However, there are payoffs: we can investigate the effect of FDI stocks on bilateral trade, and we can also investigate the effect of a trade agreement on bilateral FDI stocks. Unfortunately, the inclusion of FDI has inhibited our ability, at this time, to make estimates of actual (i.e. dollar) impacts of FTAs. In this draft we provide primarily percentage impacts drawn from regression results displayed in table 9.²¹

²⁰ To illustrate, the NAFTA dummy for US-Mexican trade would not have a value of 1 until 1994.

²¹ The percentage impacts supplied in tables 6, 7, and 8 are derived from estimates of base levels of trade and the impact of FTAs (both in dollar terms). These estimates were calculated using the regression results displayed in table 9. However, we do not publish the dollar values in this paper because they were calculated *solely* on the basis of countries with reported FDI stock data (generally larger and more advanced countries). In a subsequent draft, we will supply dollar trade values, assuming that FDI stocks are zero when information is not available. We are reasonably confident that percentage impacts reported in tables 6, 7, and 8 will remain much the same when they are based on comprehensive trade values.

Calculation Scheme

Gravity model studies often aggregate customs unions (CUs) and free trade agreements (FTAs) into one, two or three types of agreements to assess the impact of different degrees of preference on bilateral trade.²² However we go further and use individual dummy variables for nine prominent CUs and FTAs (or FTA types), both to identify differences between them and to better predict the effect of potential future FTAs based on the experience of existing FTAs. For example, we assume that the effect of a potential Japan-Korea trade deal is better predicted by using ASEAN Free Trade Area (AFTA) coefficients than by using a generic FTA coefficient that also reflects the experience of NAFTA and the EU. As mentioned, we distinguish nine prominent CUs and FTAs (or FTA types) in our regression analysis.²³ This provides coefficients for an analysis of current and future trade agreements in the Asia-Pacific region and insight into actual and potential trade diversion effects.

Table 5 summarizes our organization of actual and potential trade agreements in the Asia-Pacific region. We differentiate between “prime partners”—larger countries—and their associates. FTAs are separated into agreements currently in force, signed but not ratified, under negotiation, major agreements under consideration, and a possible FTAAP. The last column indicates which coefficient from our regression analysis was used to calculate the effect of the FTA in a given row. The results are discussed in the next section.

²² See Hufbauer and Baldwin (2006) and Hufbauer and Burki (2006).

²³ The distinct trade agreements are: European Union (EU), European Free Trade Area (EFTA), EU bilateral free trade agreements (EU FTAs), North American Free Trade Area (NAFTA), Southern Common Market (Mercosur), Chile, Mexico, Australia, and Singapore bilateral free trade agreements (CMAS FTAs—separately distinguished because these are truly free trade countries), ASEAN Free Trade Area (AFTA), South Asia Free Trade Agreement (SAFTA), and all other customs unions and free trade agreements.

Results for Bilateral Trade

We use our gravity model coefficient estimates (discussed in the next section) and our calculation scheme to estimate the percentage impact on two-way trade of existing and potential FTAs. Table 6 presents the estimated percentage impact of the distinct FTAs on the trade of major countries and regions in the Asia-Pacific. The first column of table 6 (like tables 7 and 8) provides the estimated percentage impact to trade of agreements currently in force on a given country or region; the other six columns provide the predicted impacts of potential FTAs (based on the correspondence between actual and potential FTAs stated in table 5). Predicted impacts shown in table 6 are divided into aggregate trade with all countries (*excluding* any trade diversion effects), exports to all countries, and imports from all countries.

Implementing the FTAAP, according to these results, would augment trade for most countries in the region by roughly 50 percent. Of the major countries, the impact on China would be the smallest in percentage terms and the impact on Japan would be the largest. Korea stands to gain significantly from bilateral FTAs, even without the FTAAP. If the Korea-US FTA is ratified, it will increase total Korean trade by 13 percent; Korea can gain a similar amount if a Japan-Korea FTA is agreed. In percentage terms, the United States stands to gain far less than its proposed partners in future US-ASEAN and US-Japan agreements. Not surprising, the smaller party shows larger gains in percentage terms.

The one-way trade panels shown in table 6 indicate impacts of similar magnitude on total exports and on total imports for most of the countries and regions identified. The United States is the notable exception. In every FTA classification the estimated percentage impact on US exports

exceeds the estimated impact on US imports. We point this out to ease fears – now widespread in the American political class – that the United States might create a web of FTAs that would asymmetrically increase US imports, more to the benefit of FTA partners than US producers.

Tables 7 and 8 show the estimated impact of FTAs on agriculture and manufactures trade – the two sectors which typically arouse the most political concern during the course of negotiations. According to these calculations, the FTAAP would increase agricultural trade by roughly 55 percent and manufactures trade by roughly 65 percent. Agreements currently in force are estimated to have increased manufactures trade more than agricultural trade, but by no more than eight percentage points in any one country or region. The same pattern prevails for potential future agreements, but with larger differences between the two sectors.

Expressed in percentage terms, export and imports effects are similar for manufactures trade. But export and import effects are quite dissimilar in agriculture trade. For instance, the calculations suggest that a US-Japan agreement would increase US agriculture exports by roughly 35 percent but US imports by only 1 percent.²⁴

Regression Coefficients for Bilateral Trade

Table 9 presents the regression coefficients calculated with two-way bilateral trade as the dependent variable. The results are as expected for the core variables: for example, greater distance reduces bilateral trade and a larger joint economy (joint GDP) enhances trade. Table 9 also presents regression coefficients for two-way bilateral agriculture and manufactures trade

²⁴ We estimate the US-Japan FTA might increase US agricultural exports by \$20 billion and imports by only \$1 billion.

taken separately as dependent variables. These estimates are included to provide insight into the most contentious areas of trade politics. Large countries generally prize self-sufficiency in agriculture, and this may explain the finding that larger joint GDP is associated with *less* bilateral agriculture trade. Other core coefficients mostly follow the sign and magnitude of coefficient estimates for total bilateral trade.²⁵

We now turn to the coefficients that estimate the impact of FTAs on bilateral trade. The primary-FTA coefficients for two-way bilateral trade in all commodities (first column in table 9) generally indicate an increase (the exception is EFTA). Mercosur provides the largest estimated gain with a 120 percent increase and NAFTA is close behind with a 117 percent increase.

The estimated increase in two-way bilateral agricultural trade (second column in table 9) from participation in an FTA is substantial.²⁶ For example, the stimulus to agricultural trade from AFTA is estimate to exceed 125 percent. For the EU it is 65 percent, which is far beyond the percentage effect on total bilateral trade, estimated at 31 percent. The impact on manufactures trade is small for the EU and the CMAS FTAs, but over 100 percent for NAFTA, Mercosur and AFTA.²⁷

²⁵ A notable exception is found for the common country dummy variable. The model estimates that if two countries were formerly one their bilateral manufacturing trade will be approximately 250 percent higher, while both their agricultural trade and total bilateral trade will be lower.

²⁶ The coefficient estimate for agricultural trade in SAFTA is negative in sign but not statistically different from zero. This reflects the tense relationship between Pakistan and India, the dominant economies in SAFTA. The effect of EFTA is also zero, probably reflecting the disjointed nature of membership in this arrangement.

²⁷ As a reminder, the percentage impact of a dummy variable coefficient is found by $(e^{\text{coefficient}} - 1) * 100$.

Table 9 also displays coefficients that estimate the impact of a FTA on “outsiders”, countries not members to the agreement. Two variables are used for this purpose, one showing the impact of exports from the FTA member to outsiders (FTA_x) and the other showing the impact on imports by the FTA member from outsiders (FTA_m). Perhaps surprising to economists who have grown up on a diet of Vinerian trade diversion, or have spent long hours absorbing Bhagwati and Panagariya on the evils of FTAs, the coefficients for only three agreements indicate diversion of total trade that is statistically different from zero at the one percent level.²⁸ The EFTA caused member’s imports from non-member countries to fall by 37 percent, the NAFTA caused member’s exports to non-member countries to fall by 12 percent, and the CMAS FTAs caused exports to non-members to fall by 7 percent.

Estimates of trade diversion for manufactures mimic the trade diversion effects for total trade. Only one agreement, SAPTA, shows significant trade diversion in manufactures that was not present for total trade.²⁹ On the other hand, estimates of trade diversion for agriculture are common: diversion appears in 6 of the 9 FTA groupings. Only AFTA and Mercosur clearly show an absence of trade diversion in agriculture.³⁰ Trade diversion in agriculture is not surprising given the high degree of MFN protection prevalent in this sector. The largest estimate of agriculture trade diversion occurred in the EFTA, with an estimate of 50 percent fewer imports

²⁸ The model estimates that EU membership caused external imports to decline by 2 percent; this effect was statistically different from zero with 95 percent confidence.

²⁹ The coefficient estimate of SAFTA member imports from non-member was negative, indicating trade diversion, but the effect was not statistically different from zero.

³⁰ The CMAS FTAs_x variable indicates trade diversion but the effect is not statistically different from zero.

from “outsiders” than would have otherwise occurred. Again, this is not surprising given the very high agricultural protection characteristic of EFTA members (Switzerland, Iceland, Norway). Agriculture trade diversion effects associated with the EU and the NAFTA are remarkably similar. These agreements caused members to reduce their agriculture exports to, and imports from, “outside” countries by roughly 13 percent.

To conclude this section: trade diversion *is* important for agriculture, but it is *not* important for total trade. The likely explanation is that FTA liberalization reduces the cost of manufacturing components, and boosts the productivity of manufacturing firms, thereby stimulating both exports to and imports from non-members. We would expect the same positive results in services trade, if sufficient bilateral data was available to estimate gravity model coefficients.

Table 9 also provides coefficients for joint FDI stocks as an explanatory variable. For this variable the coefficients represent implied elasticity values. According to the coefficients, a 1.0 percent increase in joint FDI stocks leads to an increase of 0.1 percent in two-way bilateral trade in all commodities. Differentiating by sector, the implied impact is an increase of 0.08 percent in agriculture trade; and an increase of 0.14 percent in manufactures trade. The greater sensitivity in manufactures is unsurprising given the importance of network investment and cross-supply of components and finished goods by multinational enterprises.

The impact of FTAs on FDI

An important motivation for entering an FTA pact – particularly for the smaller and less developed member – is to attract foreign direct investment, not only from the larger partner but also from third countries. We have applied the gravity model framework to evaluate the success

of this strategy.³¹

Table 10 shows the coefficient estimates for the core gravity variables, using the inward FDI stock from the bilateral partner (either a FTA member or an outsider) as the primary dependent variable. The sign and magnitude of the core coefficients are similar to estimates with bilateral trade as the dependent variable, with a few notable exceptions. If two countries were formerly one country, the inward FDI stock in each country is close to 800 percent higher than otherwise, whereas, the trade model estimates that two-way trade would be 18 percent lower. A common language brings about 150 percent higher FDI stocks but only 7 percent more trade. Table 10 also provides estimates of the FTA impact on FDI stocks and those coefficients are of greatest interest.

Intuition might suggest that the primary FTA coefficients would uniformly indicate larger FDI stocks from the bilateral partner when an FTA is in place. While this is true for several agreements (e.g. EU, Mercosur, and AFTA), surprisingly some coefficients indicate a negative impact on the bilateral FDI stock. Most noteworthy, the CUSFTA coefficient suggests a sharp reduction in the bilateral FDI stock between Canada and the United States.³² We attribute this to the substantial investment in both directions between the two countries long before CUSFTA, often to “jump” the tariff wall, followed by the end of that particular motivation once the CUSFTA entered into force. Since the agreement assures firms based in either country that they

³¹ So far as we are aware, the gravity model was first applied to evaluate the FDI attraction strategy in a study published by the Australian Productivity Commission by Adams et al. (2003). The method used here tracks the APC method.

³² For a discussion of Canada’s poor performance in attracting FDI, see Mintz and Tarasov (2007).

will have unfettered access to markets across the border, CUSFTA may have led to disinvestment in small and inefficient “branch plants”. In the Mexican case, the NAFTA coefficient is also negative, but statistically insignificant.³³ Of more importance to Mexico, however, the FDI_m coefficient attached to NAFTA is strongly positive – reflecting the spur that NAFTA provided to European and Asian investment stakes in Mexico.

The gravity model can also be adapted to indicate the effect that an FTA has on a country’s outward FDI to a non-member (FTA_x) simply by using outward investment to the partner country as the dependent variable. Combining the various results tabulated in table 10, it appears that membership in the EU increases FDI stocks between two member countries by 62 percent, as shown by the primary EU variable. According to the same model, EU membership also increases inward FDI from non-members by 27 percent (the EU_m term). Finally, outward FDI from an EU member to non-members increases by 21 percent (the EU_x term). Overall, some 18 of the FTA_x and FTA_m coefficients are statistically significant (at the 90 percent or better level), and of these 8 are negative. Investment diversion, inward or outward, may not be a predominant characteristic of customs unions and free trade agreements, but it often happens.

³³ The primary coefficient for SAFTA is also negative – attributable to strained relations between India and Pakistan. The primary coefficient for EFTA is zero, not surprising given the disjointed membership and that Switzerland is heavily invested in the European Union.

Policy Implications

The burst of activity detailed in the previous sections of this paper will likely continue, and could well accelerate in response to the collapse of the Doha Round. In this section, we examine how regional trade agreements in the Asia-Pacific could be better designed and implemented to complement the multilateral trading system. We start with basic observations on the diverse types of agreements already in force or under construction. We then examine options for “multilateralizing” Asia-Pacific regionalism both by using WTO rules to shape or discipline RTAs, and by constructing RTAs that limit discrimination and promote multilateral “building blocks.”

Asian *versus* American Regionalism

Before analyzing whether Asia-Pacific regionalism can be “multilateralized”, it is important to note that there is no such thing as an Asia-Pacific model of integration. How Asian countries “do” trade agreements is substantially different than the US or EU model, and attempts to harmonize them—primarily in the APEC context—have not progressed very far (as discussed later).

Compared to the self-professed “gold standard” FTA model pursued by the United States, intra-Asian pacts tend toward political commitments more than legal obligations, and foresee a longer time horizon for the integration process. East Asian trade pacts also differ markedly in terms of coverage and participation. These temporal and substantive differences merit elaboration.

First, East Asian initiatives have an aspirational quality and the time horizon is measured in

decades -- look at the drawn out process of the ASEAN FTA (AFTA), or the “vision” of free trade projected in the Bogor Declaration of APEC; by contrast, US initiatives are more concrete and focus on near to medium term results. The “Asian” approach to integration is incrementalist: building consensus takes time; similarly, adjusting to new competition requires moderation to buffer political regimes from the backlash of those left behind. Asian-style regionalism *follows* the evolution of trade and investment in the marketplace and *pauses* to accommodate political responses to the adjustment process. It reflects an historical perspective that twenty years is not particularly long. Of course, the slow tempo now clashes with the commercial reality of a rapidly growing China and the near-term consequences for trade and investment in the region.

Second, compared to the comprehensive scope and legal detail of provisions contained in FTAs that the United States has negotiated, most of the Chinese and ASEAN pacts have much more limited coverage and are replete with exceptions. Japan’s Economic Partnership Agreements (EPAs) cover a broader range of economic activities but tread softly on agricultural reforms, on services, and on domestic regulatory issues. In large measure, East Asian pacts ratify the *status quo* and, in some sense, codify the integrated production networks already operating in the region – networks that are linked by expanding flows of intra-regional trade and investment. In other words, regional integration is evident in the marketplace, and governments are catching up to acknowledge that fact and facilitate its further evolution.

However, there is an important common thread to the fabric of Asia-Pacific regionalism. In all cases, the trade initiatives are driven by a combination of economic and political considerations, just as APEC was at its founding almost 20 years ago. Then, like today, many countries pursued Asia-Pacific accords to keep the United States politically, economically, and militarily engaged

in East Asia. That was the core objective of APEC in 1989; it is still central to the broader initiatives that are under discussion or are being put forward at the APEC meeting in Australia in September 2007. These include a variety of proposals centered on ASEAN, and the more recent US proposal for a Free Trade Area of the Asia Pacific (FTAAP).³⁴

Adapting Asia-Pacific RTAs to the WTO

Regional integration arrangements were born and raised in a multilateral world. Some of them have loosely complied with the lax disciplines of the GATT/WTO system; most are still in their formative years—seemingly obedient but potentially rebellious to multilateralism. This section examines incentives or disciplines that have or could be incorporated into the WTO to reinforce the consistency and compatibility of RTAs with the WTO, and specific provisions that might “multilateralize” Asia-Pacific RTAs.³⁵

We first examine what has been done to “enhance” the WTO requirements for an RTA to qualify for the WTO’s special exemption from the most-favored-nation (MFN) principle. We then turn to proposals to “improve” the construction of RTAs so that they complement and reinforce the multilateral trading system.

Enhancing WTO Requirements for RTAs

³⁴ It is also a key reason why the United States has advocated an FTAAP, particularly at a time when the future trends of US trade policy are in flux and in doubt because of the recent change in leadership in the Congress and in the presidency in January 2009.

³⁵ Note that some of these provisions could involve “harmonization” of RTA texts. Whether such harmonization promotes multilateralism will depend on the standard to which the texts converge.

The WTO has flexible disciplines, contained in GATT Article XXIV and GATS Article V, that allow RTAs to derogate from the system's fundamental MFN principle. The language of the cited articles is vague and prone to abuse. As a result, RTAs have included important sectoral exceptions (e.g., agriculture) and embody rules of origin that effectively discriminate against third country trade and investment. Countries have consistently bent the multilateral disciplines without fear of significant GATT/WTO surveillance, much less enforcement via dispute settlement cases. Only one RTA has passed muster and affirmatively deemed to be GATT/WTO consistent; none have been condemned as GATT/WTO illegal. Most inhabit a legal limbo in which WTO member countries "reserve their rights" to return to the matter some time in the future — though no member has ever exercised that right.

A vast literature explores these problems and offers numerous creative but ultimately impractical ideas for fixing them. The definitions and standards by which RTAs are judged against with WTO norms are deliberately fuzzy and are likely to remain so. To date, efforts to negotiate new multilateral disciplines on RTAs have yielded modest and mostly hortatory results.

The Uruguay Round included an "Understanding on the Interpretation of Article XXIV of the General Agreement on Tariffs and Trade 1994" which attempted *inter alia* to clarify key obligations regarding the transition period for phasing in RTA liberalization ("should exceed 10 years only in exceptional cases") and the use of weighted average applied tariffs to determine whether the RTA raised barriers to third-country trade. In addition, the Uruguay Round created a new Trade Policy Review Mechanism to monitor the trade policies of member countries, including "their impact on the functioning of the multilateral trading system." However, with the exception of the world's largest RTA, the European Union, the policies and practices of RTAs

generally have not been the subject of periodic TPRM reviews. In any event, WTO members firmly stated that the TPRM was not “intended to serve as a basis for the enforcement of specific obligations under the Agreements or for dispute settlement procedures, or to impose new policy commitments on Members” (Annex 3 of the Marrakesh Agreement).³⁶

In the Doha Round, rules on RTAs again have been vetted, pursuant to paragraph 29 of the Doha Ministerial Declaration of November 2001, with the aim of “clarifying and improving disciplines and procedures under existing WTO provisions applying to regional trade agreements.” In this area, the Doha negotiations have surprisingly produced some results. In December 2006, the WTO General Council established a new “Transparency Mechanism for Regional Trade Agreements” that is being implemented on a provisional basis pending completion of the comprehensive Doha Round accords. This approach follows the precedent of the TPRM, which was authorized and applied provisionally, after the Montreal mid-term review in 1988, and until the Uruguay Round accords were signed in 1994.

Will the new transparency mechanism help promote the consistency of new RTAs with the WTO disciplines of GATT Article XXIV and GATS Article V? As drafted, the new obligations are constructive and marginally useful. Their main objective is to get countries to notify the WTO when they are negotiating RTAs and then supplement that notice with details about the pact once it is signed (para. 1). Article XXIV already obligates members to notify RTAs; the provisional accord seeks to speed up the process and specifies that notifications generally should be made “no later than” the time of ratification and “before the application of preferential treatment between the parties” (para. 3). Either the Committee on Regional Trade Agreements or the

³⁶ For a detailed assessment of the TPRM, see Keasing (1998).

Committee on Trade and Development (for pacts between developing countries) will then review the submissions based on a “factual presentation of the RTA” prepared by the WTO Secretariat, normally within one year of the notification date. However, the mechanism forbids the Secretariat report from making “any value judgement” and precludes the use of the report in any dispute settlement procedure (paras. 9 and 10).

Importantly, the new mechanism requires that RTA members notify “changes affecting the implementation of an RTA” as soon as possible after they occur, and submit a final report on the completion of the implementation of the pact (paras. 14 and 15). These submissions will alert WTO members when RTA preferences, or RTA provisions such as rules of origin, are modified, and afford members the opportunity for additional consultations on the RTA (para. 16).³⁷

The biggest problem with the new mechanism is not the notification procedures but rather the notification requirements. The data required relate primarily to tariffs on goods and other traditional border measures (including quotas and safeguard measures). For services, RTA members are supposed to submit general economic statistics; however regulatory policies and practices that confer preferences on firms from RTA member countries are not included.

“Relevant statistics on foreign direct investment (FDI)” are required only for services—odd, since many developing countries complain that a major problem caused by RTAs is investment diversion in manufacturing!

³⁷ Schott (1996, 22) noted that WTO surveillance of RTAs fails “to track regional pacts after they are signed, when transition provisions or rule changes can significantly affect market access for third-country suppliers.” New procedures should help remedy that problem.

In sum, despite the new transparency mechanism, WTO members continue to favor their traditional “don’t ask too much, don’t tell too much” policy toward RTAs. Their caution reflects in large measure the old “glass house syndrome”: countries are reticent to “throw stones” at others for fear that their own agreements will come under scrutiny. This malady is ubiquitous in the WTO, since almost every member belongs to one or several regional arrangements.

Making RTAs more WTO Friendly

Can incentives to reinforce multilateralism be built into Asia-Pacific pacts? To answer this question, we examine efforts to harmonize policies through the development of APEC guidelines on RTA “best practices.” We then address rule-making provisions (e.g., accession clauses; rules of origin) that seek to broaden access to preferential treatment until the regional pact approximates the MFN principle of the multilateral trading system.

APEC Guidelines for Bilateral Arrangements.

The Asia-Pacific region is home to a large and growing number of RTAs. Almost all these countries also are members of the WTO and thus obligated to construct and implement their RTAs in compliance with WTO obligations. Given the diverse nature of these pacts, APEC members have sought to develop guidelines for rights and obligations covered by RTAs that would encourage the harmonization of regional pacts toward a high standard and thus promote the achievement of the Bogor vision of free trade and investment in the Asia-Pacific region (Scollay 2006).

At the APEC Ministerial Meeting in Santiago, Chile in 2004, member countries agreed to develop a set of non-binding “best practices” guidelines for FTAs. The Best Practices guidelines

should contain the following characteristics (APEC 2004):

- Consistency with APEC principles
- Exceed WTO commitments
- Transparency
- Dispute Settlement Mechanism
- Cooperation (i.e. information sharing)
- Open to Accession
- Consistency with WTO regulations
- Comprehensiveness (tariffs and non-tariffs)
- Trade Facilitation (unified regulations)
- Simple Rules of Origin
- Sustainable Development
- Periodic Reviews

Despite concerns that such vague objectives would foster hortatory declarations, the APEC Committee on Trade and Investment (CTI), which is responsible for drafting the specific guidelines, has produced several model chapters (trade in goods, technical barriers to trade, transparency, government procurement, cooperation, dispute settlement, and trade facilitation) and several more are being considered or drafted (CTI 2006). In many respects these guidelines follow precedents set in corresponding chapters of the US FTAs with Chile and Australia.

The Best Practices guidelines fall under an APEC mandate to create “high-quality RTAs”.

There is no rigid definition for high-quality RTAs, but it has been suggested that a high-quality RTA should exhibit the following qualities (Park 2005):

- Promote market access, and the economic development of members, without an adverse impact on non-members. In other words, be consistent with the objectives of GATT Article XXIV and GATS Article V.
- Contain “WTO-plus” chapters, including, but not limited to, investment, labor, and

environmental standards.

- Provide for accession by future members.
- Time implementation to coincide with deadlines for the Bogor Goals.

A draft for a model FTA chapter on investment has already been circulated for review by APEC countries, and work on drafts for sensitive chapters covering the environment, competition policy, and temporary entry of business persons has already begun (CTI 2007). Unfortunately, the initial reactions to the investment draft echo the fractious debates that ended up in past failures to negotiate investment agreements, both in the OECD and the WTO.

To date, the guidelines have not had a perceptible impact on trade negotiations. National initiatives continue to follow national templates. Attempts to harmonize existing pacts have failed to bridge the basic divide over the appropriate standard. APEC efforts to craft model provisions for WTO-plus issues have fallen afoul of the same controversies that have limited progress within the WTO. The most positive impact may be educational: the “best practices” exercise may help government officials learn lessons from the experience of other countries in their respective RTA ventures. But it remains an open question whether those lessons will support the process of multilateralizing regionalism.

Open-ended Accession Clauses

Following the NAFTA model established in the early 1990s, RTAs in the Asia-Pacific region have sometimes included accession clauses that supposedly afford other countries an opportunity to join the agreement. None of them have ever been utilized. Why?

From an academic perspective, the ability to expand the customs territory of an RTA by allowing new members to sign onto existing obligations seems desirable; the RTA rules would then cover a larger market and the implicit protection afforded by some RTA provisions, especially rules of origin would be diluted. In practice, however, the process is far from automatic. Member countries almost always resist gratuitous entry by “outsiders,” mainly because that would reduce the implicit protection provided by the original deal. The “guts” of any accession, whether to an RTA or to the WTO, is the negotiation of a national schedule for implementing reforms, as well as specific exceptions to the liberalization timetable. Moreover, no country has ever totally committed to free trade and investment in an RTA—not even Hong Kong thanks to its restrictions on trade and investment in the service sector! So the concept of “open regionalism”—long bruited in the Asia-Pacific context—is really just an ideal end point rather than a pathway to achieving the Bogor Goal of free trade and investment. Strong resistance to adoption of the “cumulation” concept for meeting rules of origin tests in US FTAs illustrates the lack of political will to expand RTAs without mercantilist “payment” through reciprocal concessions.

Rules of Origin

Rules of origin were aptly called “tools of discrimination” by a senior US Treasury official during the NAFTA negotiations. While necessary to determine which goods qualify for RTA preferences, they inherently limit the application of the preferences to a targeted class of products based on their specific requirements. To coin a phrase, “the devil *is* the details”! The more complex and industry-specific the origin requirements, the more the rules will have a chilling effect on trade, in large part by raising the cost of compliance. Indeed, in the US-Canada context, some firms have decided that the additional transactions costs would be higher than the MFN

tariff and thus have not applied for the FTA preferences.

As we have argued elsewhere, the best solution to discriminatory origin rules is to eliminate the source of the problem: the margin of preference between MFN tariffs and the RTA rate. Even though the United States initially proposed the elimination of industrial tariffs in the Doha Round, few countries were willing to accept the challenge (and US officials no longer revive that proposal). As a half-way measure to that desirable result, we have suggested in the NAFTA context that the North American partners harmonize over a short period of time the tariffs that each member applies to third countries on an MFN basis. The key to this approach, however, is that the standard of convergence should be the lowest rate applied by any of the RTA members. Such an approach can be achieved in the NAFTA context, and perhaps in other regional groupings as well. It could be a problem, however, in some APEC countries that maintain a large gap between their WTO tariff bindings and the currently applied rates.

Asia-Pacific Regionalism: Prospects growing forward

“Competitive liberalization” is thriving in East Asia, propelled by a strengthening of regional integration among the members of the Association of Southeast Asian Nations (ASEAN) and the new wave of Chinese initiatives with other Asian countries, following China’s accession to the World Trade Organization (WTO) six years ago. China’s trade talks with the ASEAN group and India have prompted Japan and Korea to emulate the Chinese initiatives. Like Japan and Korea, China also has concluded a FTA with Chile and is pursuing trade initiatives (though not “free trade” agreements) in other regions. Its policy is designed to enhance security of access to raw materials and to diversify its rapidly growing export markets.

APEC is now considering broader integration initiatives, including the FTAAP. The September meeting of APEC leaders in Australia could well embark on what might be called competitive liberalization studies, assessing the political and economic merits of variant trading agreements, ranging from ASEAN+3 to a possible FTAAP. The last APEC meeting already delivered a mandate to begin looking into these alternatives, and the process of research and development could accelerate at the meetings in Sydney in September 2007 -- particularly if there are few signs of a breakthrough in the Doha Round talks.

The APEC study process will inevitably uncover widely differing ambitions and scope among the Asia-Pacific agreements profiled in table 5. However, all the models suggested – ASEAN+1, ASEAN+3, ASEAN+6, or even FTAAP – have at their heart the ASEAN FTA. Yet even today AFTA is not an integrated unit.³⁸ An inevitable conclusion is that further integration will take time, and market forces will more often lead policy initiatives than the other way around.

Evolution of integration in East Asia and the Asia-Pacific region will depend importantly on what happens in the WTO and the outcome of the Doha Round. If the WTO process collapses, or delivers meager results, that will have important implications. On balance, either a WTO collapse or shallow outcome will likely spur the creation of new pacts in East Asia and the Asia-Pacific region.

³⁸ ASEAN+1 is really three possible individual ASEAN agreements between China, Japan, and Korea. ASEAN+3 is a possible free trade area encompassing ASEAN, China, Japan, and Korea. ASEAN+6 is a possible free trade area encompassing ASEAN, China, Japan, Korea, Australia, New Zealand and India. FTAAP is a possible free trade area among all the current members of APEC.

The big question mark is whether the WTO outcome and the competitive liberalization spirit will spawn a trilateral deal between China, Korea, and Japan. Such a pact is currently under study. Whether study will pave the road to FTA negotiations remains to be seen. We are skeptical, since such studies often are commissioned simply to defer decisions on politically sensitive matters—much like the recent ASEAN decision with respect to the Japanese proposal for the ASEAN+6 initiative. But a Northeast Asian FTA would link three powerful manufacturing economies with substantial financial resources and all but ensure eventual expansion to the “ASEAN+3” East Asian free trade zone, since each Northeast Asian country is conducting parallel negotiations with ASEAN members.

None of these agreements include Taiwan, and in fact they all discriminate against Taiwan. The US-Korea FTA will likely cause significant trade diversion away from Taiwanese exports to both Korean and US exports. Future agreements that Japan might reach with Korea and the United States will do the same. That may not be a big economic problem for everyone else, but does raise important political questions. The FTAAP is the only option vetted to date that could accommodate the intractable Taiwan problem.

Will all this bilateral activity lead to the fulfillment of the original APEC vision of free trade and investment by 2020, agreed at Bogor in 1994? The APEC Business Advisory Council is not so sure and accordingly advocated a fresh look at the FTAAP option in a report to the APEC leaders when they met in Santiago, Chile, in November 2004. Not surprisingly, the official reaction was muted. No American or Japanese politician wants to talk about free trade with China—even as a long-term proposition. But events may propel reconsideration, particularly if

the Doha Round goes into hibernation and subsequent efforts at trade liberalization are centered on bilateral FTAs. That outcome could easily create an atmosphere of commercial discrimination in the Asia-Pacific region which would make an FTAAP look quite attractive.

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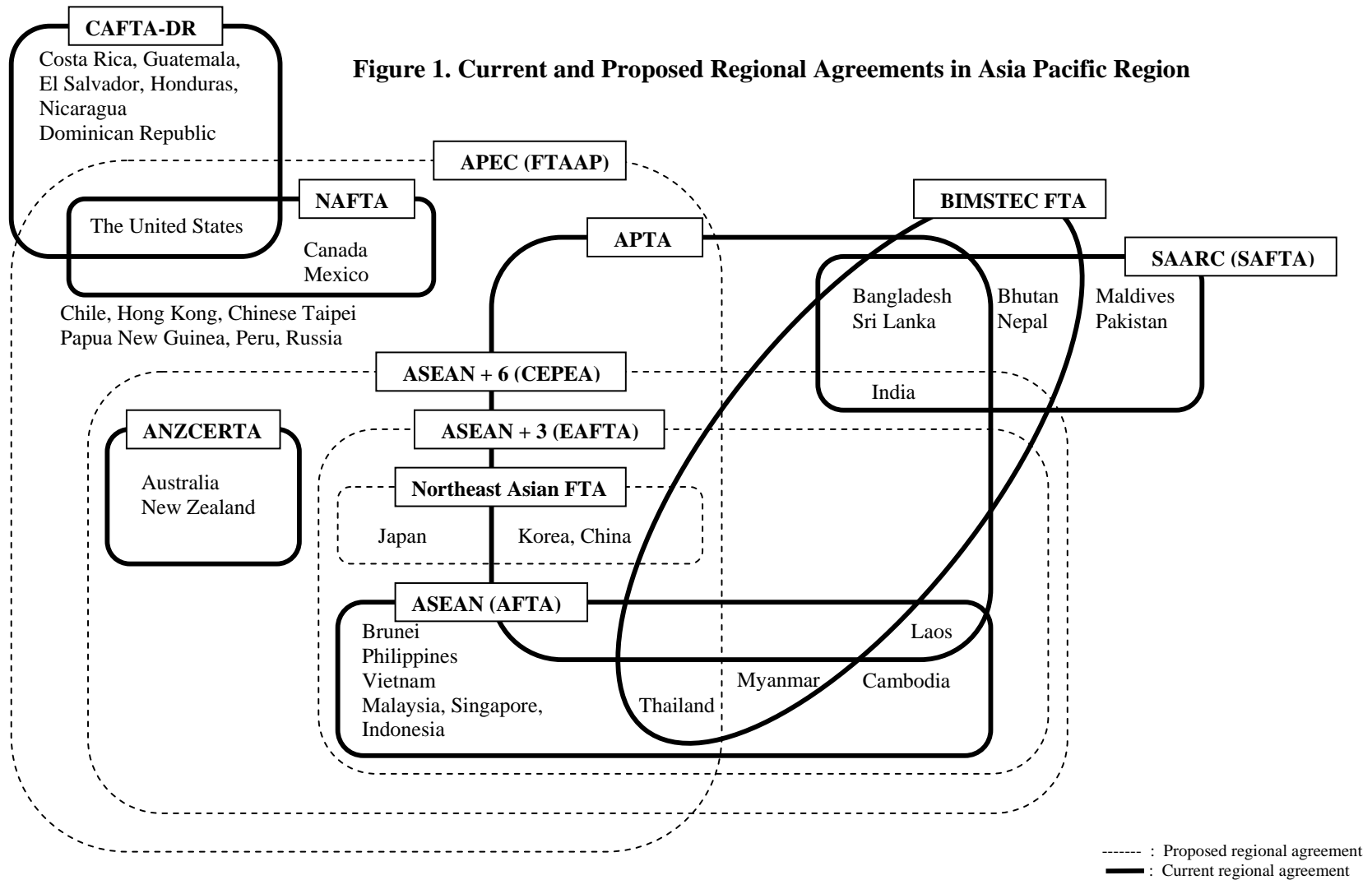
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Figure 1. Current and Proposed Regional Agreements in Asia Pacific Region



ANZCERTA : Australia and New Zealand Closer Economic Relations Trade Agreement
 APEC : Asia Pacific Economic Cooperation
 ASEAN : Association of Southeast Asian Nations
 CAFTA-DR : Central America Free Trade Agreement and The Dominican Republic
 EAFTA : East Asia Free Trade Area
 NAFTA : North American Free Trade Agreement
 SAFTA : South Asian Free Trade Area

AFTA : ASEAN Free Trade Area
 APTA : Asia Pacific Trade Agreement (Known as Bangkok Agreement)
 BIMSTEC : Bay of Bengal Initiative for Multi-Sectoral Technical and Economic Cooperation
 CEPEA : Comprehensive Economic Partnership in East Asia
 FTAAP : Free Trade Area of the Asia-Pacific
 SAARC : South Asian Association for Regional Cooperation

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Multilateralizing Regionalism

Fitting Asia-Pacific Agreements into the WTO System

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Supplementary Tables

Jisun Kim and Matthew Adler, both research assistants at the Peterson Institute, made extensive and valuable contributions to this paper. Dean A. DeRosa carried out the gravity model analysis reported in the second section.

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Supplement to Gravity Model Estimates

This supplement provides dollar impact tables of FTAs for selected regions and countries, calculated using the gravity model coefficients as explained in the main text. Updated corresponding percentage impact tables are also provided. In the main text, the percentage impact tables were calculated *solely* on the basis of countries with reported FDI stock data. Primarily these are larger and more advanced countries. The calculations in this supplement additionally cover countries with unreported FDI stock data. For these countries, the calculations assume a small FDI stock -- just enough to perform the calculations. Hence the figures in these supplementary tables cover a comprehensive set of Asia-Pacific countries.

Table S.1 shows average annual dollar trade, over the period 2001-2005, for selected Asian-Pacific countries and regions. These amounts serve as the base figures to calculate the percentage impacts displayed in Tables S.3, S.5, and S.7.¹

The alternative dollar trade impact figures that were used to calculate the percentage impacts shown in the main text and those provided here are nearly identical. Tables S.2, S.4, and S.6 provide the dollar trade impact estimates on a comprehensive basis. The biggest changes from the dollar trade impact figures underlying the percentages reported in the main text occur, as expected, in those FTA groups without full FDI stock data. The percentage impact figures, shown in Tables S.3, S.5 and S.7, correspond respectively to

¹ By contrast, the corresponding base levels of trade used in the main test are *calculated* using the regression coefficients in Table S.8, but assigning a dummy value of zero to all FTAs.

Tables 6, 7, and 8 in the main text. Every percentage impact in the supplemental tables is higher than the corresponding impact from the main text tables. FTAs are not suddenly more influential; rather, the explanation is that the base levels of trade reported in Table S.1 are somewhat smaller than the base levels previously calculated.

Among the notable dollar trade impact figures in Table S.2 are these:

- An estimated \$4.8 trillion increase in APEC two-way merchandise trade if the FTAAP was fully implemented;
- An estimated \$150 billion increase in US two-way trade if the US-ASEAN FTA was implemented;
- An estimated \$300 billion increase in ASEAN two-way trade if the US-ASEAN FTA was implemented;
- And an estimated \$200 billion increase in ASEAN trade if the ASEAN+3 FTA was implemented.

Tables S.4 and S.6 provide the estimated impacts of FTAs, in dollar terms, on agriculture and manufactures trade, respectively.

Table S.1 Average levels of merchandise trade in the Asia-Pacific region by commodity category, 2001-2005
(billions of US dollars at 2005 prices)

Region	All Traded Goods SITC 0 to 9	Food and Agriculture SITC 0, 1	Raw Materials SITC 2,4	Fuels SITC 3	Manufactures SITC 5 to 8	
Exports + Imports						
Asia-Pacific	US	2,286	118	67	211	1,816
	China	1,111	28	53	50	974
	Japan	994	50	34	95	798
	Korea	432	12	15	55	344
	APEC	7,944	393	316	774	6,275
Asia	ASEAN	988	51	45	118	755
	CER	215	31	24	30	122
	SAFTA	204	15	18	14	148
	Other Asia	904	35	28	115	703
Pacific	NAFTA	3,244	174	108	306	2,550
	Other America	466	75	48	76	260
Exports						
Asia-Pacific	US	842	57	40	22	709
	China	688	20	8	13	643
	Japan	567	3	6	3	548
	Korea	232	3	2	9	215
	APEC	3,934	188	160	284	3,212
Asia	ASEAN	535	30	31	60	403
	CER	105	25	22	21	32
	SAFTA	103	10	7	5	80
	Other Asia	432	9	15	88	305
Pacific	NAFTA	1,342	88	67	91	1,055
	Other America	268	60	41	52	110
Imports						
Asia-Pacific	US	1,443	61	28	189	1,108
	China	423	8	45	37	332
	Japan	426	48	28	92	250
	Korea	200	9	12	46	129
	APEC	4,010	205	156	490	3,063
Asia	ASEAN	453	21	13	58	352
	CER	110	6	2	9	89
	SAFTA	101	4	11	9	68
	Other Asia	471	26	13	27	398
Pacific	NAFTA	1,902	86	41	215	1,495
	Other America	198	15	7	24	150

Source: Peterson Institute trade and investment gravity model data set.

Table S.2 Average annual impacts of selected FTAs in the Asia-Pacific region on total merchandise trade (SITC 0 through 9) by region and selected countries, 2001-2005 (billions of US dollars at 2005 prices)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	492	83	61	151	301	0	1,190
	China	147	0	19	0	0	174	598
	Japan	31	36	142	0	301	247	883
	Korea	2	71	63	0	0	94	245
	APEC	1,482	228	695	456	601	714	4,839
Asia	ASEAN	248	35	379	311	0	203	644
	CER	31	0	40	0	0	0	143
	SAFTA	0	0	5	0	0	0	0
	Other Asia	113	0	0	0	0	0	597
Pacific	NAFTA	906	83	61	151	301	0	1,698
	Other America	11	14	0	0	0	0	30
Exports								
Asia-Pacific	US	229	45	25	64	112	0	496
	China	121	0	13	0	0	95	377
	Japan	21	19	90	0	188	136	513
	Korea	1	36	30	0	0	45	132
	APEC	741	117	347	227	301	357	2,420
Asia	ASEAN	116	16	176	167	0	83	327
	CER	11	0	18	0	0	0	68
	SAFTA	0	0	3	0	0	0	0
	Other Asia	10	0	0	0	0	0	225
Pacific	NAFTA	458	45	25	64	112	0	763
	Other America	5	3	0	0	0	0	15
Imports								
Asia-Pacific	US	262	38	36	87	188	0	694
	China	26	0	6	0	0	79	222
	Japan	10	17	52	0	112	111	371
	Korea	1	35	33	0	0	49	113
	APEC	742	111	349	229	301	357	2,420
Asia	ASEAN	132	19	203	144	0	120	317
	CER	20	0	22	0	0	0	75
	SAFTA	0	0	2	0	0	0	0
	Other Asia	102	0	0	0	0	0	372
Pacific	NAFTA	448	38	36	87	188	0	935
	Other America	6	10	0	0	0	0	15

Source: Calculated from regression estimates displayed in Table S.8, and applied to all observations in the gravity model data set on intra-bloc trade by 1-digit categories over 2001-2005.

Table S.3 Average annual percentage impacts of selected FTAs in the Asia-Pacific region on total merchandise trade (SITC 0 through 9) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	21.5	3.6	2.7	6.6	13.2	0.0	52.1
	China	13.2	0.0	1.7	0.0	0.0	15.7	53.9
	Japan	3.1	3.6	14.3	0.0	30.3	24.8	88.9
	Korea	0.5	16.3	14.6	0.0	0.0	21.7	56.7
	APEC	18.7	2.9	8.8	5.7	7.6	9.0	60.9
Asia	ASEAN	25.1	3.5	38.4	31.5	0.0	20.5	65.2
	CER	14.2	0.0	18.5	0.0	0.0	0.0	66.5
	SAFTA	0.0	0.0	2.4	0.0	0.0	0.0	0.0
	Other Asia	12.5	0.0	0.0	0.0	0.0	0.0	66.1
Pacific	NAFTA	27.9	2.6	1.9	4.6	9.3	0.0	52.4
	Other America	2.4	2.9	0.0	0.0	0.0	0.0	6.5
Exports								
Asia-Pacific	US	27.2	5.3	3.0	7.6	13.3	0.0	58.9
	China	17.6	0.0	1.9	0.0	0.0	13.9	54.8
	Japan	3.7	3.3	15.8	0.0	33.2	24.0	90.4
	Korea	0.4	15.5	12.7	0.0	0.0	19.3	57.1
	APEC	18.8	3.0	8.8	5.8	7.6	9.1	61.5
Asia	ASEAN	21.7	3.0	32.9	31.2	0.0	15.5	61.1
	CER	10.3	0.0	17.2	0.0	0.0	0.0	64.4
	SAFTA	0.0	0.0	2.5	0.0	0.0	0.0	0.0
	Other Asia	2.4	0.0	0.0	0.0	0.0	0.0	52.0
Pacific	NAFTA	34.2	3.3	1.9	4.8	8.4	0.0	56.9
	Other America	2.0	1.2	0.0	0.0	0.0	0.0	5.5
Imports								
Asia-Pacific	US	18.2	2.6	2.5	6.0	13.1	0.0	48.1
	China	6.2	0.0	1.5	0.0	0.0	18.7	52.4
	Japan	2.3	4.0	12.2	0.0	26.3	26.0	87.0
	Korea	0.5	17.3	16.7	0.0	0.0	24.5	56.3
	APEC	18.5	2.8	8.7	5.7	7.5	8.9	60.3
Asia	ASEAN	29.1	4.1	44.9	31.9	0.0	26.4	70.0
	CER	18.0	0.0	19.7	0.0	0.0	0.0	68.5
	SAFTA	0.0	0.0	2.4	0.0	0.0	0.0	0.0
	Other Asia	21.7	0.0	0.0	0.0	0.0	0.0	79.0
Pacific	NAFTA	23.5	2.0	1.9	4.6	9.9	0.0	49.2
	Other America	2.9	5.2	0.0	0.0	0.0	0.0	7.7

Source: Percentage changes relative to the average levels of merchandise trade over 2001-2005 in Table S.1.

Table S.4 Average annual impacts of selected FTAs in the Asia-Pacific region on trade in food and agriculture (SITC 0 and 1) by region and selected countries, 2001-2005 (billions of US dollar at 2005 prices)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	28	5	4	9	21	0	72
	China	6	0	2	0	0	14	20
	Japan	1	5	10	0	21	18	50
	Korea	0	3	3	0	0	5	8
	APEC	87	19	59	28	42	52	261
Asia	ASEAN	19	4	34	20	0	16	34
	CER	5	0	9	0	0	0	20
	SAFTA	0	0	1	0	0	0	0
	Other Asia	3	0	0	0	0	0	20
Pacific	NAFTA	50	5	4	9	21	0	102
	Other America	3	3	0	0	0	0	6
Exports								
Asia-Pacific	US	10	4	1	3	20	0	43
	China	5	0	1	0	0	12	16
	Japan	0	0	1	0	1	1	3
	Korea	0	0	3	0	0	3	3
	APEC	43	10	29	14	21	26	130
Asia	ASEAN	9	4	19	11	0	10	20
	CER	4	0	5	0	0	0	16
	SAFTA	0	0	1	0	0	0	0
	Other Asia	0	0	0	0	0	0	6
Pacific	NAFTA	23	4	1	3	20	0	62
	Other America	3	2	0	0	0	0	5
Imports								
Asia-Pacific	US	17	1	3	6	1	0	29
	China	1	0	0	0	0	1	4
	Japan	1	5	9	0	20	17	48
	Korea	0	3	0	0	0	2	5
	APEC	43	10	30	14	21	26	130
Asia	ASEAN	10	0	15	9	0	6	14
	CER	1	0	4	0	0	0	4
	SAFTA	0	0	0	0	0	0	0
	Other Asia	3	0	0	0	0	0	14
Pacific	NAFTA	27	1	3	6	1	0	40
	Other America	0	1	0	0	0	0	1

Source: Calculated from regression estimates displayed in Table S.8, and applied to all observations in the gravity model data set on intra-bloc trade by 1-digit categories over 2001-2005.

Table S.5 Average annual percentage impacts of selected FTAs in the Asia-Pacific region on trade in food and agriculture (SITC 0 and 1) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	23.4	4.4	3.0	7.7	17.7	0.0	60.5
	China	22.5	0.0	5.5	0.0	0.0	49.6	72.8
	Japan	2.1	10.2	19.5	0.0	41.5	35.6	100.0
	Korea	0.9	27.3	25.3	0.0	0.0	41.0	68.4
	APEC	22.1	4.9	15.0	7.2	10.7	13.2	66.5
Asia	ASEAN	37.0	8.3	66.3	39.5	0.0	31.3	66.9
	CER	16.5	0.0	28.6	0.0	0.0	0.0	64.1
	SAFTA	0.0	0.0	6.0	0.0	0.0	0.0	0.0
	Other Asia	9.4	0.0	0.0	0.0	0.0	0.0	58.4
Pacific	NAFTA	28.7	3.0	2.0	5.2	12.0	0.0	58.6
	Other America	4.0	3.7	0.0	0.0	0.0	0.0	7.7
Exports								
Asia-Pacific	US	18.3	7.0	1.7	5.7	35.4	0.0	75.6
	China	25.3	0.0	5.3	0.0	0.0	61.0	79.0
	Japan	6.9	6.1	28.6	0.0	29.5	40.3	110.8
	Korea	1.4	14.8	103.8	0.0	0.0	107.4	118.7
	APEC	23.0	5.1	15.4	7.5	11.2	13.8	69.6
Asia	ASEAN	28.4	13.6	63.6	37.9	0.0	33.7	66.5
	CER	15.2	0.0	20.8	0.0	0.0	0.0	61.9
	SAFTA	0.0	0.0	8.4	0.0	0.0	0.0	0.0
	Other Asia	0.5	0.0	0.0	0.0	0.0	0.0	71.0
Pacific	NAFTA	26.5	4.5	1.1	3.7	22.8	0.0	69.9
	Other America	4.5	2.8	0.0	0.0	0.0	0.0	7.8
Imports								
Asia-Pacific	US	28.2	1.9	4.2	9.5	1.3	0.0	46.5
	China	15.0	0.0	6.1	0.0	0.0	19.1	56.3
	Japan	1.8	10.5	19.0	0.0	42.2	35.3	99.4
	Korea	0.7	30.7	3.8	0.0	0.0	22.8	54.6
	APEC	21.2	4.7	14.7	7.0	10.2	12.7	63.7
Asia	ASEAN	49.2	0.8	70.0	41.8	0.0	27.8	67.3
	CER	22.1	0.0	64.6	0.0	0.0	0.0	74.2
	SAFTA	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other Asia	12.6	0.0	0.0	0.0	0.0	0.0	53.9
Pacific	NAFTA	31.0	1.4	3.0	6.8	0.9	0.0	46.9
	Other America	2.2	7.4	0.0	0.0	0.0	0.0	7.2

Source: Percentage changes relative to the average levels of merchandise trade over 2001-2005 in Table S.1.

Table S.6 Average annual impacts of selected FTAs in the Asia-Pacific region on trade in manufactures (SITC 5 through 8) by region and selected countries, 2001-2005 (billions of US dollars at 2005 prices)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	494	91	82	189	338	0	1,310
	China	294	0	32	0	0	331	709
	Japan	33	51	254	0	338	464	938
	Korea	0	79	130	0	0	192	284
	APEC	1,838	274	1,118	573	675	1,304	5,327
Asia	ASEAN	354	50	589	402	0	328	730
	CER	24	0	58	0	0	0	118
	SAFTA	0	0	7	0	0	0	0
	Other Asia	243	0	0	0	0	0	715
Pacific	NAFTA	898	91	82	189	338	0	1,806
	Other America	8	12	0	0	0	0	26
Exports								
Asia-Pacific	US	254	41	30	71	88	0	502
	China	256	0	26	0	0	176	456
	Japan	29	40	197	0	249	297	651
	Korea	0	48	57	0	0	91	163
	APEC	916	140	555	283	338	650	2,663
Asia	ASEAN	159	10	242	224	0	94	360
	CER	4	0	23	0	0	0	30
	SAFTA	0	0	3	0	0	0	0
	Other Asia	22	0	0	0	0	0	270
Pacific	NAFTA	456	41	30	71	88	0	725
	Other America	2	1	0	0	0	0	8
Imports								
Asia-Pacific	US	240	49	52	117	249	0	808
	China	39	0	6	0	0	156	253
	Japan	5	10	57	0	88	167	287
	Korea	0	31	73	0	0	101	121
	APEC	922	134	562	290	338	654	2,663
Asia	ASEAN	195	40	347	178	0	234	370
	CER	20	0	36	0	0	0	88
	SAFTA	0	0	5	0	0	0	0
	Other Asia	221	0	0	0	0	0	444
Pacific	NAFTA	442	49	52	117	249	0	1,081
	Other America	6	10	0	0	0	0	18

Source: Calculated from regression estimates displayed in Table S.8, and applied to all observations in the gravity model data set on intra-bloc trade by 1-digit categories over 2001-2005.

Table S.7 Average annual percentage impacts of selected FTAs in the Asia-Pacific region on trade in manufacture (SITC 5 through 8) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	27.2	5.0	4.5	10.4	18.6	0.0	72.1
	China	30.2	0.0	3.3	0.0	0.0	34.0	72.8
	Japan	4.2	6.3	31.8	0.0	42.3	58.1	117.6
	Korea	0.1	22.9	37.7	0.0	0.0	55.7	82.4
	APEC	29.3	4.4	17.8	9.1	10.8	20.8	84.9
Asia	ASEAN	46.9	6.7	78.0	53.2	0.0	43.4	96.7
	CER	20.1	0.0	48.0	0.0	0.0	0.0	97.3
	SAFTA	0.0	0.0	5.1	0.0	0.0	0.0	0.0
	Other Asia	34.6	0.0	0.0	0.0	0.0	0.0	101.7
Pacific	NAFTA	35.2	3.6	3.2	7.4	13.2	0.0	70.8
	Other America	3.1	4.5	0.0	0.0	0.0	0.0	10.0
Exports								
Asia-Pacific	US	35.8	5.9	4.2	10.1	12.5	0.0	70.8
	China	39.8	0.0	4.1	0.0	0.0	27.4	71.0
	Japan	5.2	7.3	36.0	0.0	45.5	54.2	118.8
	Korea	0.1	22.3	26.3	0.0	0.0	42.3	75.9
	APEC	28.5	4.4	17.3	8.8	10.5	20.2	82.9
Asia	ASEAN	39.4	2.6	59.9	55.5	0.0	23.4	89.3
	CER	12.9	0.0	69.8	0.0	0.0	0.0	93.2
	SAFTA	0.0	0.0	3.3	0.0	0.0	0.0	0.0
	Other Asia	7.2	0.0	0.0	0.0	0.0	0.0	88.7
Pacific	NAFTA	43.2	3.9	2.8	6.8	8.4	0.0	68.8
	Other America	2.1	1.2	0.0	0.0	0.0	0.0	7.3
Imports								
Asia-Pacific	US	21.7	4.4	4.7	10.6	22.5	0.0	72.9
	China	11.7	0.0	1.8	0.0	0.0	46.9	76.3
	Japan	1.8	4.1	22.8	0.0	35.3	66.9	114.8
	Korea	0.2	24.1	56.5	0.0	0.0	78.0	93.3
	APEC	30.1	4.4	18.4	9.5	11.0	21.3	87.0
Asia	ASEAN	55.6	11.4	98.7	50.6	0.0	66.4	105.3
	CER	22.7	0.0	40.2	0.0	0.0	0.0	98.8
	SAFTA	0.0	0.0	7.2	0.0	0.0	0.0	0.0
	Other Asia	55.5	0.0	0.0	0.0	0.0	0.0	111.8
Pacific	NAFTA	29.6	3.3	3.5	7.8	16.7	0.0	72.3
	Other America	3.9	6.9	0.0	0.0	0.0	0.0	12.0

Source: Percentage changes relative to the average levels of merchandise trade over 2001-2005 in Table S.1.

Table S.8 Fixed effect estimates for trade by product categories specifying principal customs unions (CUs) and free trade agreements (FTAs), 1976-2005

	SITC 0-9 (All Merchandise)	SITC 0-1 (Agriculture)	SITC 5-8 (Manufactures)
Distance	-1.00 ***	-1.11 ***	-1.03 ***
Joint GDP	0.02 ***	-0.03 ***	0.04 ***
Joint GDP per capita	0.01 ***	0.02 ***	-0.03 ***
Common language	0.07 ***	0.25 ***	-0.05 ***
Common border	0.38 ***	-0.01	0.37 ***
Landlocked	-1.00 ***	-1.10 ***	-0.77 ***
Island	0.56 ***	0.60 ***	0.43 ***
Land area	0.24 ***	0.30 ***	0.20 ***
Common colonizer	-0.59 ***	-0.53 ***	-1.26 ***
Colony	0.58 ***	0.59 ***	0.55 ***
Ever a colony	1.13 ***	1.66 ***	1.12 ***
Common country	-0.20 *	-1.17 ***	1.26 ***
GSP	0.26 ***	0.12 ***	0.47 ***
Joint FDI stocks	0.10 ***	0.08 ***	0.14 ***
EU	0.27 ***	0.50 ***	0.06 ***
EU_x	0.03 ***	-0.13 ***	0.03 ***
EU_m	-0.02 **	-0.16 ***	0.04 ***
EFTA	0.00	0.00	0.00
EFTA_x	0.00	0.00	0.00
EFTA_m	-0.46 ***	-0.64 ***	-0.39 ***
EU FTAs	0.09 ***	0.08 ***	0.08 ***
EU FTAs_x	0.00	0.12 ***	0.07 ***
EU FTAs_m	0.00	-0.05 ***	0.09 ***
NAFTA	0.78 ***	0.71 ***	0.89 ***
NAFTA_x	-0.13 ***	-0.16 ***	-0.02 **
NAFTA_m	0.20 ***	-0.11 ***	0.21 ***
Mercosur	0.79 ***	1.01 ***	0.80 ***
Mercosur_x	0.16 ***	0.37 ***	0.06 ***
Mercosur_m	0.68 ***	0.65 ***	0.78 ***
CMAS FTAs	0.24 ***	0.63 ***	0.06 ***
CMAS FTAs_x	-0.07 ***	-0.02	-0.09 ***
CMAS FTAs_m	0.03 ***	0.01	0.01
AFTA	0.62 ***	0.82 ***	1.04 ***
AFTA_x	0.50 ***	0.18 ***	0.97 ***
AFTA_m	0.18 ***	0.23 ***	0.17 ***
SAFTA	0.16 ***	-0.07	0.41 ***
SAFTA_x	0.01	0.12 ***	0.26 ***
SAFTA_m	-0.01	-0.30 ***	-0.16 ***
Other CUs & FTAs	0.24 ***	0.26 ***	0.22 ***
Other CUs & FTAs_x	0.04 ***	-0.07 ***	0.13 ***
Other CUs & FTAs_m	0.12 ***	0.11 ***	0.16 ***
Constant	8.25 ***	9.29 ***	10.28 ***
R-squared	0.91	0.91	0.95
Observations (Thousands)	325	65	140
Clusters (Thousands)	35	7	15

Notes: Fixed effects estimates are obtained by a method of vector decomposition, based on a 3-step FE/OLS routine developed by Plumper and Troeger (2007). The dependent variable is log real trade. Distance, joint real GDP, joint real GDP per capita, joint land area, and joint real FDI stocks are measured in log terms. *, **, *** denote statistical significance at the 10, 5, and 1 percent levels.

Trade agreements represented by dummy variables are: European Union (EU), European Free Trade Area (EFTA), EU bilateral free trade agreements (EU FTAs), North American Free Trade Area (NAFTA), Southern Common Market (Mercosur), Chile, Mexico, Australia, and Singapore bilateral free trade agreements (CMAS FTAs), ASEAN Free Trade Area (AFTA), South Asia Free Trade Agreement (SAFTA), and all other customs unions and free trade agreements.

Observations are the number of individual country years of trade data.

Clusters are the number of export country-import country-SITC category combinations in the panel data set underlying the fixed-effects estimation procedure.

Table 1. Concluded bilateral and plurilateral trade agreements^a

	Africa ^b	Americas	East and South Asia	Oceania	Europe	Former Soviet Union	Mideast ^b	World
XXth Century	52	111	17	8	156	95	54	374
1913-54	4	2	0	0	3	0	1	10
1955-74	19	16	3	3	29	1	9	57
1975-89	14	45	7	4	21	1	12	78
1990-99	15	48	7	1	103	93	32	229
XXIst Century								
2000-07	24	55	37	6	76	24	38	185
Memorandum								
Total	76	166	54	14	232	119	92	559

a. Agreements are classified into regions of its parties. Agreements involving parties from different regions are recorded for each region. The world total figure corrects the double counting implicit in the regional values. Reshaped agreements

b. Agreements of North African Countries from Morocco to Egypt are counted in both regions.

Source: The underlying data is available from the World Trade Institute, Bern, Switzerland.

Table 2. Percent of two-way merchandise trade covered by FTAs under various scenarios^a

Dominant Country	<u>Scenario 1</u> Covered by FTAs in Force		<u>Scenario 2</u> Covered by FTAs in Force, Signed and Under Negotiation		<u>Scenario 3</u> Covered by FTAs in Force, Signed, Under Negotiation and Under Consideration ^b		
	Dominant Country	Partner Countries	Dominant Country	Partner Countries	Dominant Country	Partner Countries	
						Only with Dominant Country	With all parties in the FTAAP
United States	32.8	46.7	39.4	35.0	61.9	45.2	84.4
China	19.3	17.9	23.7	15.2	61.2	18.2	60.8
Japan	5.6	5.6	32.7	11.3	66.1	14.4	57.0
ASEAN ^c	15.0	9.2	19.4	10.0	67.0	11.6	60.5
India	7.4	3.5	12.4	52.2	37.3	1.4	n.a.

Notes:

a. Based on Appendix Table A.1. When a dominant country has an FTA with a partner country both bilaterally and plurilaterally, the trade share of a partner country is taken into account only one time.

b. We include a possible FTAAP. We consider the FTAAP not as an independent partner but as a group of plurilateral partners. In the denominator, total FTAAP trade with the world includes intra FTAAP trade among partner countries.

c. We consider ASEAN as one dominant partner and do not include intra ASEAN trade in total ASEAN trade with the world.

Table 3. Percent of two-way FDI stocks covered by agreements under various scenarios^a

Dominant Country	<u>Scenario 1</u> Covered by FTAs in Force		<u>Scenario 2</u> Covered by FTAs in Force, Signed and Under Negotiation		<u>Scenario 3</u> Covered by FTAs in Force, Signed, Under Negotiation and Under Consideration ^b	
	Dominant Country	Partner Countries	Dominant Country	Partner Countries	Dominant Country	Partner Countries
United States	20.0	57.0	22.2	53.6	31.3	39.0
China	53.5	23.1	59.3	19.2	73.5	6.9
Japan	4.6	8.0	19.4	12.3	69.1	8.0
ASEAN^c	13.8	7.4	14.5	5.2	85.1	4.2
India	0.0	0.0	16.0	0.0	81.5	0.0

Notes:

a. Based on Appendix Table A.2. When a dominant country has a FTA with a partner country both bilaterally and plurilaterally, the FDI stock of a partner country is taken into account only one time.

b. We include a possible FTAAP.

c. We consider ASEAN as one dominant partner and do not include intra ASEAN FDI stocks.

Table 4. Comparison between current and potential overlapping agreements: dominant partner A's two-way merchandise trade with countries that currently or potentially have FTAs with dominant partner B^a (percent of overlapping trade)

Dominant Partner A \ Dominant Partner B	US		China		Japan		ASEAN ^b		India ^c	
	<i>Current</i> ^d	<i>Potential</i> ^e	<i>Current</i> ^d	<i>Potential</i> ^e	<i>Current</i> ^d	<i>Potential</i> ^e	<i>Current</i> ^d	<i>Potential</i> ^e	<i>Current</i> ^d	<i>Potential</i> ^e
US			1.9	61.3	12.5	61.3	0.0	61.3	0.0	28.2
China	2.8	61.3			4.5	62.5	9.2	62.5	0.0	31.8
Japan	3.1	66.1	4.8	66.7			0.0	66.7	0.0	37.9
ASEAN ^b	0.0	67.0	13.0	69.7	0.0	69.7			0.0	39.5
India ^c	0.0	21.4	0.0	21.0	0.0	21.0	0.0	21.0		

Notes:

a. Based on Appendix Table A.1. Overlapping agreements include agreements between dominant partners themselves.

b. We consider ASEAN as one dominant partner and do not include the intra ASEAN trade share.

c. India does not have any overlapping FTA in force with other dominant partners.

d. *Current* indicates percent of overlapped trade via FTAs currently in force.

e. *Potential* indicates percent of overlapped trade via FTAs in force plus other agreements in force, signed, under negotiation and under consideration (including a possible FTAAP).

Table 5. Scheme for trade impact calculations for Asia-Pacific FTAs in force, signed, and under negotiation versus major FTAs under consideration and a possible FTAAP

Prime Partner	Status	Year	Partner	FTA Name	Gravity Coefficients Assumed
Australia	In force	1977	PNG	PATCRA	CMAS
Australia	In force	1983	New Zealand	ANZCERTA	CMAS
ASEAN	In force	1992	ASEAN	AFTA	AFTA
US	In force	1994	NAFTA	NAFTA	NAFTA
Chile	In force	1998	Peru	Chile-Peru	CMAS
Chile	In force	1999	Mexico	Chile-Mexico	CMAS
Mexico	In force	1995	Peru	Mexico-Peru	CMAS
Canada	In force	1997	Chile	Canada-Chile	CMAS
New Zealand	In force	2001	Singapore	NZ-Singapore	CMAS
Australia	In force	2002	Singapore	Australia-Singapore	CMAS
Chile	In force	2004	Korea	Chile-Korea	CMAS
Australia	In force	2005	Thailand	Australia-Thailand	CMAS
New Zealand	In force	2005	Thailand	NZ-Thailand	CMAS
Korea	In force	2006	Singapore	Korea-Singapore	CMAS
US	In force	2004	Singapore	US-Singapore	NAFTA
US	In force	2004	Chile	US-Chile	NAFTA
US	In force	2005	Australia	US-Australia	NAFTA
China	In force	2004	Hong Kong	China-Hong Kong	AFTA
China	In force	2005	ASEAN	China-ASEAN	AFTA
China	In force	2006	Chile	China-Chile	CMAS
Japan	In force	2002	Singapore	Japan-Singapore	CMAS
Japan	In force	2005	Mexico	Japan-Mexico	CMAS
Japan	In force	2006	Malaysia	Japan-Malaysia	AFTA
US	Signed	2006	Peru	US-Peru	NAFTA
US	Signed	2006	Colombia	US-Colombia	NAFTA
US	Signed	2006	Panama	US-Panama	NAFTA
US	Signed	2006	Korea	US-Korea	NAFTA
Japan	Signed	2005	Thailand	Japan-Thailand	AFTA
Japan	Signed	2006	Chile	Japan-Chile	CMAS
Japan	Signed	2007	Indonesia	Japan-Indonesia	AFTA
US	Under Neg	2004	Thailand	US-Thailand	NAFTA
US	Under Neg	2006	Malaysia	US-Malaysia	NAFTA
China	Under Neg	2004	Australia-NZ	China-CER	AFTA
China	Under Neg	2006	Singapore	China-Singapore	AFTA
Japan	Under Neg	2003	Korea	Japan-Korea	AFTA
Japan	Under Neg	2006	ASEAN	Japan-ASEAN	AFTA
Japan	Under Neg	2007	India	Japan-India	AFTA
ASEAN	Under Neg	2004	CER	ASEAN-CER	AFTA
ASEAN	Under Neg	2004	Korea	ASEAN-Korea	AFTA
US	Major Under Con	...	ASEAN	US-ASEAN	NAFTA
US	Major Under Con	...	Japan	US-Japan	NAFTA
ASEAN	Major Under Con	...	ASEAN+3	ASEAN+3	AFTA
FTAAP	Possible	...	FTAAP	FTAAP	NAFTA

Table 6. Average annual percentage impacts of selected FTAs in the Asia-Pacific region on total merchandise trade (SITC 0 through 9) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	19.0	3.1	2.4	5.8	11.6	0.0	45.9
	China	9.2	0.0	1.2	0.0	0.0	10.9	37.3
	Japan	2.7	3.1	12.1	0.0	25.8	21.1	75.6
	Korea	0.4	12.7	11.1	0.0	0.0	16.5	43.0
	APEC	15.0	2.3	6.7	4.4	6.2	7.2	48.7
Asia	ASEAN	18.0	2.8	27.3	22.9	0.0	15.2	49.1
	CER	10.8	0.0	12.4	0.0	0.0	0.0	46.1
	SAFTA	0.0	0.0	1.7	0.0	0.0	0.0	0.0
	Other Asia	9.9	0.0	0.0	0.0	0.0	0.0	50.3
Pacific	NAFTA	24.6	2.2	1.7	4.1	8.2	0.0	45.9
	Other America	1.8	2.1	0.0	0.0	0.0	0.0	4.6
Exports								
Asia-Pacific	US	24.8	4.8	2.7	6.9	12.1	0.0	53.6
	China	12.3	0.0	1.3	0.0	0.0	9.6	37.9
	Japan	3.2	2.9	13.7	0.0	28.8	20.7	78.3
	Korea	0.3	11.8	9.7	0.0	0.0	14.6	43.3
	APEC	15.1	2.4	6.8	4.5	6.2	7.2	49.1
Asia	ASEAN	15.6	2.4	23.4	23.1	0.0	11.4	46.3
	CER	8.0	0.0	11.7	0.0	0.0	0.0	46.2
	SAFTA	0.0	0.0	1.8	0.0	0.0	0.0	0.0
	Other Asia	1.9	0.0	0.0	0.0	0.0	0.0	38.5
Pacific	NAFTA	30.7	3.0	1.7	4.3	7.5	0.0	51.1
	Other America	1.5	0.8	0.0	0.0	0.0	0.0	3.7
Imports								
Asia-Pacific	US	15.8	2.2	2.1	5.2	11.3	0.0	41.7
	China	4.2	0.0	1.0	0.0	0.0	13.0	36.3
	Japan	1.9	3.3	10.1	0.0	21.9	21.6	72.2
	Korea	0.4	13.8	12.7	0.0	0.0	18.7	42.6
	APEC	14.8	2.3	6.7	4.4	6.1	7.1	48.4
Asia	ASEAN	20.7	3.2	31.9	22.6	0.0	19.7	52.4
	CER	13.5	0.0	13.1	0.0	0.0	0.0	46.0
	SAFTA	0.0	0.0	1.6	0.0	0.0	0.0	0.0
	Other Asia	17.5	0.0	0.0	0.0	0.0	0.0	61.5
Pacific	NAFTA	20.4	1.7	1.6	3.9	8.6	0.0	42.5
	Other America	2.3	4.1	0.0	0.0	0.0	0.0	5.9

Source: Based on dollar changes relative to base levels of trade, but calculated from regression estimates displayed in Table 9.

Table 7. Average annual percentage impacts of selected FTAs in the Asia-Pacific region on trade in food and agriculture (SITC 0 and 1) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	22.5	4.1	2.9	7.3	17.0	0.0	58.0
	China	17.8	0.0	4.3	0.0	0.0	40.0	57.2
	Japan	2.0	9.8	18.5	0.0	39.7	33.8	95.4
	Korea	0.8	25.0	22.6	0.0	0.0	36.7	61.2
	APEC	18.8	4.4	11.5	5.7	9.7	11.3	57.3
Asia	ASEAN	22.9	7.3	42.8	27.3	0.0	22.2	50.3
	CER	13.7	0.0	20.7	0.0	0.0	0.0	47.4
	SAFTA	0.0	0.0	5.1	0.0	0.0	0.0	0.0
	Other Asia	8.1	0.0	0.0	0.0	0.0	0.0	41.4
Pacific	NAFTA	27.0	2.8	1.9	4.9	11.3	0.0	55.0
	Other America	3.4	3.1	0.0	0.0	0.0	0.0	6.2
Exports								
Asia-Pacific	US	17.9	6.9	1.7	5.6	34.7	0.0	74.1
	China	21.0	0.0	4.4	0.0	0.0	51.1	64.3
	Japan	6.4	5.6	25.8	0.0	27.0	36.6	100.9
	Korea	1.3	14.3	100.4	0.0	0.0	103.8	114.8
	APEC	19.8	4.7	12.0	6.1	10.2	11.9	60.3
Asia	ASEAN	17.0	12.1	43.0	27.4	0.0	25.3	51.7
	CER	13.1	0.0	16.0	0.0	0.0	0.0	50.3
	SAFTA	0.0	0.0	7.6	0.0	0.0	0.0	0.0
	Other Asia	0.5	0.0	0.0	0.0	0.0	0.0	45.5
Pacific	NAFTA	25.4	4.3	1.1	3.5	21.9	0.0	67.0
	Other America	3.7	2.2	0.0	0.0	0.0	0.0	6.2
Imports								
Asia-Pacific	US	26.6	1.7	3.9	8.9	1.2	0.0	43.7
	China	10.1	0.0	4.0	0.0	0.0	13.1	39.9
	Japan	1.8	10.0	18.1	0.0	40.4	33.7	95.1
	Korea	0.6	27.7	2.6	0.0	0.0	19.6	47.5
	APEC	17.9	4.2	11.1	5.4	9.2	10.8	54.6
Asia	ASEAN	30.9	0.7	42.4	27.1	0.0	18.0	48.4
	CER	16.1	0.0	40.0	0.0	0.0	0.0	35.4
	SAFTA	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Other Asia	10.6	0.0	0.0	0.0	0.0	0.0	40.0
Pacific	NAFTA	28.6	1.2	2.7	6.2	0.9	0.0	43.1
	Other America	2.0	6.8	0.0	0.0	0.0	0.0	6.3

Source: Based on dollar changes relative to base levels of trade, but calculated from regression estimates displayed in Table 9.

Table 8. Average annual percentage impacts of selected FTAs in the Asia-Pacific region on trade in manufactures (SITC 5 through 8) by region and selected countries, 2001-2005 (percent)

Region	Selected Asia-Pacific FTAs Combined			Major FTAs under Consideration			Possible	
	In Force	Signed	Under Negotiation	US-ASEAN	US-Japan	ASEAN+3	FTAAP	
Exports + Imports								
Asia-Pacific	US	24.8	4.5	4.1	9.5	16.9	0.0	65.7
	China	21.1	0.0	2.3	0.0	0.0	23.8	50.5
	Japan	3.6	5.5	27.5	0.0	36.7	50.4	102.0
	Korea	0.1	17.6	28.6	0.0	0.0	42.4	62.5
	APEC	23.6	3.6	13.5	6.9	9.0	16.9	68.9
Asia	ASEAN	30.4	5.5	51.2	36.0	0.0	31.2	72.1
	CER	16.0	0.0	32.0	0.0	0.0	0.0	65.0
	SAFTA	0.0	0.0	3.6	0.0	0.0	0.0	0.0
	Other Asia	28.5	0.0	0.0	0.0	0.0	0.0	79.7
Pacific	NAFTA	32.0	3.2	2.9	6.7	12.0	0.0	64.1
	Other America	2.4	3.3	0.0	0.0	0.0	0.0	6.9
Exports								
Asia-Pacific	US	33.1	5.4	3.9	9.3	11.5	0.0	65.3
	China	27.6	0.0	2.8	0.0	0.0	18.9	48.2
	Japan	4.6	6.4	31.2	0.0	39.6	47.0	103.3
	Korea	0.1	16.8	19.9	0.0	0.0	32.0	57.4
	APEC	22.9	3.6	13.1	6.7	8.7	16.3	66.6
Asia	ASEAN	24.8	2.1	37.2	38.7	0.0	14.8	65.6
	CER	11.0	0.0	47.8	0.0	0.0	0.0	62.5
	SAFTA	0.0	0.0	2.5	0.0	0.0	0.0	0.0
	Other Asia	6.1	0.0	0.0	0.0	0.0	0.0	71.3
Pacific	NAFTA	39.8	3.6	2.6	6.2	7.7	0.0	63.2
	Other America	1.6	0.4	0.0	0.0	0.0	0.0	4.2
Imports								
Asia-Pacific	US	19.6	3.9	4.3	9.6	20.3	0.0	65.9
	China	8.0	0.0	1.1	0.0	0.0	33.7	55.1
	Japan	1.6	3.6	19.5	0.0	30.6	57.7	99.2
	Korea	0.1	18.8	43.5	0.0	0.0	60.1	71.2
	APEC	24.4	3.7	13.9	7.1	9.3	17.4	71.3
Asia	ASEAN	36.7	9.3	67.1	33.0	0.0	49.6	79.5
	CER	17.7	0.0	26.7	0.0	0.0	0.0	65.8
	SAFTA	0.0	0.0	4.7	0.0	0.0	0.0	0.0
	Other Asia	45.0	0.0	0.0	0.0	0.0	0.0	85.9
Pacific	NAFTA	26.6	2.9	3.1	7.0	15.0	0.0	64.8
	Other America	3.1	5.4	0.0	0.0	0.0	0.0	8.9

Source: Based on dollar changes relative to base levels of trade, but calculated from regression estimates displayed in Table 9.

Table 9. Fixed effect estimates for trade by product categories specifying principal customs unions (CUs) and free trade agreements (FTAs), 1976-2005

	SITC 0-9 (All Merchandise)	SITC 0-1 (Agriculture)	SITC 5-8 (Manufactures)
Distance	-1.00 ***	-1.11 ***	-1.03 ***
Joint GDP	0.02 ***	-0.03 ***	0.04 ***
Joint GDP per capita	0.01 ***	0.02 ***	-0.03 ***
Common language	0.07 ***	0.25 ***	-0.05 ***
Common border	0.38 ***	-0.01	0.37 ***
Landlocked	-1.00 ***	-1.10 ***	-0.77 ***
Island	0.56 ***	0.60 ***	0.43 ***
Land area	0.24 ***	0.30 ***	0.20 ***
Common colonizer	-0.59 ***	-0.53 ***	-1.26 ***
Colony	0.58 ***	0.59 ***	0.55 ***
Ever a colony	1.13 ***	1.66 ***	1.12 ***
Common country	-0.20 *	-1.17 ***	1.26 ***
GSP	0.26 ***	0.12 ***	0.47 ***
Joint FDI stocks	0.10 ***	0.08 ***	0.14 ***
EU	0.27 ***	0.50 ***	0.06 ***
EU_x	0.03 ***	-0.13 ***	0.03 ***
EU_m	-0.02 **	-0.16 ***	0.04 ***
EFTA	0.00	0.00	0.00
EFTA_x	0.00	0.00	0.00
EFTA_m	-0.46 ***	-0.64 ***	-0.39 ***
EU FTAs	0.09 ***	0.08 ***	0.08 ***
EU FTAs_x	0.00	0.12 ***	0.07 ***
EU FTAs_m	0.00	-0.05 ***	0.09 ***
NAFTA	0.78 ***	0.71 ***	0.89 ***
NAFTA_x	-0.13 ***	-0.16 ***	-0.02 **
NAFTA_m	0.20 ***	-0.11 ***	0.21 ***
Mercosur	0.79 ***	1.01 ***	0.80 ***
Mercosur_x	0.16 ***	0.37 ***	0.06 ***
Mercosur_m	0.68 ***	0.65 ***	0.78 ***
CMAS FTAs	0.24 ***	0.63 ***	0.06 ***
CMAS FTAs_x	-0.07 ***	-0.02	-0.09 ***
CMAS FTAs_m	0.03 ***	0.01	0.01
AFTA	0.62 ***	0.82 ***	1.04 ***
AFTA_x	0.50 ***	0.18 ***	0.97 ***
AFTA_m	0.18 ***	0.23 ***	0.17 ***
SAFTA	0.16 ***	-0.07	0.41 ***
SAFTA_x	0.01	0.12 ***	0.26 ***
SAFTA_m	-0.01	-0.30 ***	-0.16 ***
Other CUs & FTAs	0.24 ***	0.26 ***	0.22 ***
Other CUs & FTAs_x	0.04 ***	-0.07 ***	0.13 ***
Other CUs & FTAs_m	0.12 ***	0.11 ***	0.16 ***
Constant	8.25 ***	9.29 ***	10.28 ***
R-squared	0.91	0.91	0.95
Observations (Thousands)	325	65	140
Clusters (Thousands)	35	7	15

Notes: Fixed effects estimates are obtained by a method of vector decomposition, based on a 3-step FE/OLS routine developed by Plumper and Troeger (2007). The dependent variable is log real trade. Distance, joint real GDP, joint real GDP per capita, joint land area, and joint real FDI stocks are measured in log terms. *, **, *** denote statistical significance at the 10, 5, and 1 percent levels.

Trade agreements represented by dummy variables are: European Union (EU), European Free Trade Area (EFTA), EU bilateral free trade agreements (EU FTAs), North American Free Trade Area (NAFTA), Southern Common Market (Mercosur), Chile, Mexico, Australia, and Singapore bilateral free trade agreements (CMAS FTAs), ASEAN Free Trade Area (AFTA), South Asia Free Trade Agreement (SAFTA), and all other customs unions and free trade agreements.

Observations are the number of individual country years of trade data.

Clusters are the number of export country-import country-SITC category combinations in the panel data set underlying the fixed-effects estimation procedure.

Table 10. Fixed effect estimates for foreign direct investment specifying principal customs unions (CUs) and free trade agreements (FTAs), 1976-2005.

	Estimated Coefficient	Implied Percent Change	Implied Elasticity
Distance	-0.48 ***	n.a.	-0.48
Joint GDP	-0.10 ***	n.a.	-0.10
Joint GDP per capita	0.22 ***	n.a.	0.22
Common language	0.94 ***	156%	n.a.
Common border	0.60 ***	83%	n.a.
Landlocked	-0.30 ***	-26%	n.a.
Island	0.58 ***	79%	n.a.
Land area	0.16 ***	n.a.	0.16
Common colonizer	-0.41 ***	-34%	n.a.
Colony	-0.43 *	-35%	n.a.
Ever a colony	1.78 ***	495%	n.a.
Common country	2.18 ***	784%	n.a.
GSP	0.21 ***	24%	n.a.
Joint trade with all partners	0.52 ***	n.a.	0.52
EU	0.49 ***	62%	n.a.
EU_x	0.19 ***	21%	n.a.
EU_m	0.24 ***	27%	n.a.
EFTA	0.00	0%	n.a.
EFTA_x	-0.45 ***	-37%	n.a.
EFTA_m	0.00	0%	n.a.
EU FTAs	0.15 ***	16%	n.a.
EU FTAs_x	-0.20 ***	-18%	n.a.
EU FTAs_m	0.04 *	4%	n.a.
Canada-US FTA (CUSFTA)	-0.83 ***	-56%	n.a.
CUSFTA_x	-0.34 ***	-29%	n.a.
CUSFTA_m	0.03	3%	n.a.
US-Mexico FTA (USMXFTA)	-0.08	-8%	n.a.
USMXFTA_x	-0.03	-3%	n.a.
USMXFTA_m	0.26 ***	29%	n.a.
Canada-Mexico FTA (CMXFTA)	0.35 *	42%	n.a.
CMXFTA_x	0.22 ***	25%	n.a.
CMXFTA_m	-0.11 *	-10%	n.a.
Mercosur	1.27 ***	257%	n.a.
Mercosur_x	-0.10 **	-10%	n.a.
Mercosur_m	-0.16 ***	-15%	n.a.
CMAS FTAs	0.50 ***	65%	n.a.
CMAS FTAs_x	0.13 ***	14%	n.a.
CMAS FTAs_m	0.11 ***	12%	n.a.
AFTA	0.88 ***	142%	n.a.
AFTA_x	0.35 ***	42%	n.a.
AFTA_m	-0.15 ***	-14%	n.a.
SAFTA	-0.99 ***	-63%	n.a.
SAFTA_x	-0.25 ***	-22%	n.a.
SAFTA_m	0.09 **	10%	n.a.
Other CUs & FTAs	0.10 ***	10%	n.a.
Other CUs & FTAs_x	-0.02	-2%	n.a.
Other CUs & FTAs_m	0.13 ***	14%	n.a.
Constant	-14.29 ***	n.a.	n.a.
R-squared	0.93		
Obs. (Thousands)	36		
Clusters (Thousands)	4		

Notes: See Table 9 notes.

The dependent variable is the inward stock of FDI in the subject country from its bilateral partner when estimating the primary coefficients (e.g. EU, EFTA, etc.) and the inward FDI diversion coefficients (e.g. (EU_m, EFTA_m, etc.). The dependent variable is the outward stock of FDI from the subject country to a partner country that is not a member of the CU or FTA in question when estimating the outward FDI diversion coefficients (e.g. EU_x EFTA_x, etc.).

In the case of CUSFTA and NAFTA members, the "entry dates" of the respective trade agreements are advanced by two years, on the argument that new flows of FDI anticipated the signing of the respective agreements.

The implied elasticity values apply to the non-dummy variables since both the dependent variable (FDI stocks) and the independent variables are expressed in logarithmic terms. The elasticity value can be interpreted as the percentage impact on inward FDI stocks from a 1.00 percent increase in a given independent variable.

Appendix Table A.1. FTAs, in the Asia-Pacific region, organized by dominant partner, GDP and trade flows

Dominant Partner	Status (as of Aug. 2007)	Year since	Counterparty	Dominant Partner's GDP and Two-Way Merchandise Trade (2005)				Partner Country's GDP and Two-Way Merchandise Trade (2005)			
				GDP (billions)	Total Trade (billions)	Trade with Partner		GDP (billions)	Total Trade (billions)	Trade with Dominant	
						Dollar amount (billions)	Share of Total Trade (%)			Dollar amount (billions) ^a	Share of Total Trade (%)
United States	In force	1994	Canada/Mexico (NAFTA)	12,456	2,636.8	795.0	30.2	1901	1,155.1	795.9	68.9
		2004	Singapore			36.0	1.4	117	397.1	36.0	9.1
		2004	Chile			12.6	0.5	115	71.9	12.6	17.5
		2005	Australia			23.4	0.9	709	236.0	23.4	9.9
	Signed	2006	Peru			7.7	0.3	79	30.5	7.7	25.2
		2006	Colombia			14.8	0.6	122	42.4	14.8	34.9
		2006	Panama			2.5	0.1	16	5.1	2.5	49.0
		2006	Korea			73.2	2.8	788	545.5	73.2	13.4
	Under negotiation	2004	Thailand			28.3	1.1	173	228.3	28.3	12.4
		2006	Malaysia			45.1	1.7	131	254.6	45.1	17.7
	Under consideration		ASEAN			153.0	5.8	883	870.4	153.0	17.6
		Japan FTAAP ^b	197.4 1614.8	7.5 61.2	4567 12654	1,110.1 3,562.3	197.4 1,614.8	17.8 45.3			
China	In force	2004	Hong Kong	2,234	1,422.6	136.7	9.6	178	589.5	136.7	23.2
		2005	ASEAN			130.5	9.2	883	870.4	130.5	15.0
		2006	Chile			7.1	0.5	115	71.9	7.1	9.9
	Under negotiation	2005	Australia-New Zealand			29.9	2.1	817	283.9	29.9	17.2
		2006	Singapore			33.2	2.3	117	397.1	33.2	8.4
Under consideration		FTAAP ^b	870.5	61.2	22876	4,776.5	870.5	18.2			
Japan	In force	2002	Singapore	4,567	1,110.1	25.2	2.3	117	397.1	25.2	6.3
		2005	Mexico			9.4	0.8	768	458.2	9.4	2.1
		2006	Malaysia			27.3	2.5	131	254.6	27.3	10.7
	Signed	2005	Thailand			38.1	3.4	173	228.3	38.1	16.7
		2006	Chile			5.9	0.5	115	71.9	5.9	8.2
		2006	Indonesia			30.1	2.7	281	143.3	30.1	21.0
	Under negotiation	2003	Korea			71.1	6.4	788	545.5	71.1	13.0
		2005	ASEAN			148.7	13.4	883	870.4	148.7	17.1
		2007	India			6.7	0.6	772	232.6	6.7	2.9
	Under consideration		FTAAP ^b			733.9	66.1	20542	5,088.9	733.9	14.4
ASEAN	Under negotiation	2004	CER	883	870.4	38.4	4.4	814	272.4	38.4	14.1
	Under consideration		ASEAN+3 ^c			319.2	36.7	7589	3,078.2	319.2	31.4
			FTAAP ^{bd}			582.9	67.0	24249	5,010.4	582.9	11.6

Appendix Table A.1 FTAs in the Asia-Pacific region, organized by dominant partner, GDP and trade flows (continued)

Dominant Partner	Status (as of Feb. 2007)	Year since	Counterparty	Dominant Partner's GDP and Two-Way Merchandise Trade (2005)				Partner Country's GDP and Two-Way Merchandise Trade (2005)			
				GDP (billions)	Total Trade (billions)	Trade with Partner		GDP (billions)	Total Trade (billions)	Trade with Dominant	
						Dollar amount (billions)	Share of Total Trade (%)			Dollar amount (billions) ^a	Share of Total Trade (%)
India	In force	2001	Sri Lanka	772	232.6	2.4	1.0	24	15.2	2.4	15.7
		2005	Singapore			8.3	3.6	117	397.1	8.3	2.1
		2006	Bhutan			0.2	0.1	1	n.a.	0.2	n.a.
		2006	SAFTA ^c			6.4	2.8	205	82.7	6.4	7.7
	Under negotiation	2006	Korea			5.8	2.5	788	545.5	5.8	1.1
		2007	Japan			5.8	2.5	4,567	1,110.1	5.8	0.5
	Under consideration		China			16.3	7.0	2,234	1,422.6	16.3	1.1
		FTAAP ^b	86.8	37.3	25,110	6,199.1	86.8	1.4			

Notes:

Chart does not include Framework agreements, PTAS, or non-reciprocal agreements

a. Figures are based on two-way trade with a partner country as reported by the dominant partner.

b. Data for Chinese Taipei is not available. Dominant partner is not included in calculation of a possible FTAAP's total trade and GDP.

c. India is not included in calculation of SAFTA's total trade and GDP.

d. Dominant partner includes member countries of either APEC or ASEAN (For convenience, Laos, Cambodia and Myanmar, which are not APEC members but ASEAN members, are included). Partner country includes APEC member countries which are non ASEAN member countries.

e. Refers to an expansion of ASEAN to include China, Japan, and Korea.

Source: IMF World Economic Outlook Database, September 2006, IMF Direction of Trade Statistics, January 2007

Appendix Table A.2. FTAs in the Asia-Pacific region, organized by dominant partner, FDI stocks, 2005

Dominant Partner	Status (as of Aug. 2007)	Year since	Counterparty	Dominant Country's Two-Way (Outward & Inward) FDI Stocks (2005)			Partner Country's Two-Way (Outward & Inward) FDI Stocks (2005)		
				Total FDI Stocks (billions)	FDI Stocks with Partner		Total FDI Stocks (billions)	FDI Stocks with Partner	
					Dollar amount (billions)	Share of Total FDI Stocks (%)		Dollar amount (billions)	Share of Total FDI Stocks (%)
United States	In force	1994	Canada/Mexico (NAFTA)	3,613.8	498.5	13.8	2,869.7	498.5	60.1
		2004	Singapore		50.5	1.4		137.9	36.6
		2004	Chile		16.2	0.4		69.8	23.2
		2005	Australia		157.4	4.4		230.7	68.2
	Signed	2006	Peru		3.9	0.1		18.0	21.6
		2006	Colombia		3.4	0.1		5.8	58.0
		2006	Panama		16.6	0.5		22.6	73.6
		2006	Korea		30.3	0.8		93.1	32.6
	Under negotiation	2004	Thailand		8.7	0.2		35.3	24.7
		2006	Malaysia		16.1	0.4		53.3	30.2
	Under consideration		ASEAN		92.2	2.6		264.1	34.9
			Japan		225.0	6.2		506.0	44.5
		FTAAP ^b	1,110.9	30.7	2,869.7	38.7			
China	In force	2004	Hong Kong	492.5	227.1	46.1	5,242.2	227.1	28.1
		2005	ASEAN		36.4	7.4		264.1	13.8
		2006	Chile		0.0	0.0		69.8	0.0
	Under negotiation	2004	Australia/New Zealand		0.6	0.1		239.7	0.7
		2006	Singapore		28.1	5.7		137.9	20.4
Under consideration		FTAAP ^b	362.2	73.5		6.9			
Japan	In force	2002	Singapore	506.0	13.9	2.7	5,216.3	13.9	10.1
		2005	Mexico		3.6	0.7		98.6	3.7
		2006	Malaysia		5.6	1.1		53.3	10.5
	Signed	2005	Thailand		11.7	2.3		35.3	33.1
		2006	Chile		2.4	0.5		69.8	3.5
		2006	Indonesia		7.7	1.5		30.1	25.4
	Under negotiation	2003	Korea		9.2	1.8		93.1	9.9
		2005	ASEAN		42.4	8.4		264.1	16.0
		2007	India		1.8	0.4		15.7	11.5
	Under consideration		FTAAP ^b		349.8	69.1			6.7

Appendix Table A.2 FTAs, in the Asia-Pacific region, organized by dominant partner, FDI stocks, 2005 (continued)

Dominant Partner	Status (as of Feb. 2007)	Year since	Counterparty	Dominant Country's Two-Way (Outward & Inward) FDI Stocks (2005)			Partner Country's Two-Way (Outward & Inward) FDI Stocks (2005)			
				Total FDI Stocks (billions)	FDI Stocks with Partner		Total FDI Stocks (billions)	FDI Stocks with Partner		
					Dollar amount (billions)	Share of Total FDI Stocks (%)		Dollar amount (billions)	Share of Total FDI Stocks (%)	
ASEAN	Under negotiation	2004	CER	264.1	2.0	0.8	239.7	2.0	0.8	
	Under consideration		ASEAN+3 ^e FTAAP ^{bd}		84.0	31.8		1,091.6	84.0	21.3
					224.8	85.1		5,321.3	224.8	4.2
India	In force	1991	Sri Lanka	15.7	n.a.	n.a.	0.3	n.a.	n.a.	
		2006	Bhutan		n.a.	n.a.		0.0	n.a.	n.a.
		2006	SAFTA ^c		0.0	0.1		5.6	0.0	0.4
	Under negotiation	2006	Korea		0.7	4.3		93.1	0.7	0.7
		2007	Japan		1.8	11.5		506.0	1.8	0.4
	Under consideration		China FTAAP ^b		0.0	0.1		492.5	0.0	0.0
12.8				81.6	5,372.5	12.8	0			

Notes:

Chart does not include Framework agreements, PTAS, or non-reciprocal agreements

a. Figures are based on FDI stock with a partner country as reported by the dominant partner.

b. Data for Chinese Taipei is not available. Dominant partner is not included in calculation of a possible FTAAP's total trade and GDP.

c. India is not included in calculation of SAFTA's total trade and GDP.

d. Dominant partner includes member countries of either APEC or ASEAN (For convenience, Laos, Cambodia and Myanmar, which are not APEC members but ASEAN members, are included). Partner country includes APEC member countries which are non ASEAN member countries.

e. Refers to an expansion of ASEAN to include China, Japan, and Korea.

Source: Database constructed at the Peterson Institute.

