Specific GATS/WTO Provisions on Financial Services

Hamid Mamdouh WTO

WORKSHOP TO MARK THE TENTH ANNIVERSARY OF THE FIFTH PROTOCOL TO THE GATS Geneva, 31 March 2009

OVERVIEW OF PRESENTATION

GATS

The Annex on Financial Services

 The Understanding on Commitments in Financial Services

The Protocols to the GATS

The GATS

- A set of Rules and Disciplines
 - Articles of the Agreement
 - General Obligations
 - Specific Commitments
 - Annexes
- Schedules of Specific Commitments
 - Market Access
 - National Treatment

Liberalization under the GATS

• IS NOT:

- Deregulation
- Privitization

o IS:

- Market Access
- National Treatment
- Additional Commitments

Typical M.A. Limitations

- □ On the number of service suppliers; e.g. only a fixed N° of bank licenses granted per year.
- □ On the value of transactions or assets; e.g. only a fixed amount of loans can be made to residents by foreign banks.
- □ On the number of operations or on the total quantity of service output; e.g. only a fixed N° of bank branches or a fixed total amount of bank lending in local currency allowed.
- □ On the total number of natural persons that may be employed; e.g. only ten foreign personnel allowed for each establishment of a bank.
- □ Specific types of legal entity or joint venture; e.g. only incorporated subsidiaries of banks allowed.
- □ Limitations on the participation of foreign capital; e.g. only 51% of foreign capital allowed in banks.

Typical N.T. Limitations

- □ Requirement to invest certain amounts of assets in local currency.
- □ Restrictions on the acquisition of land by foreign financial institutions.
- □ Special subsidy or tax privilege granted to domestic institutions only.
- □ Special operational limits (e.g. limitations on the location of branches) applying only to branches or operations of foreign institutions.
- □ Nationality or residency requirements for the directors of financial institutions

How about the concerns of financial regulators?

- GATS and macroeconomic policy management:
 - "These types of interactions [macroeconomic policy] fall entirely outside the ambit of the GATS" (WTO Secretariat, 1997).
- GATS and prudential regulation in the financial service sector:
 - "As with macroeconomic policy management, GATS commitments do not in any way curtail the scope for prudential regulation" (WTO Secretariat, 1997).

The Annex on Financial Services

- ✓ Scope and Definition
 - > services supplied in the exercise of governmental authority
- **✓** Domestic Regulation
- ✓ Recognition
- **✓ Dispute Settlement**
- ✓ Definitions

Annex on Financial Services

Scope and Definitions

- Applies to measures affecting the supply of financial *services*...
- except "services supplied in the exercise of governmental authority"
 - Monetary and Exchange rate policies
 - Statutory systems of social security or public retirement plans*
 - Activities conducted by a public entity for the account or with the guarantee or using the financial resources of the government*
 - ➤ * without competition

Annex on Financial Services

Domestic Regulations

- Members are allowed to take measures for prudential reasons including
 - > for the protection of investors, depositors, policy holders; or
 - > to ensure the integrity and stability of the financial system
- Those measures shall not be used as a means of avoiding commitments or obligations under the GATS
 - Prudential measures should not be scheduled (ref. Scheduling guidelines)

Understanding on commitments in financial services

What is it?

- > Alternative approach to scheduling specific commitments, without prejudice to the right to schedule according to GATS part III
- > resulting specific commitments apply on a MFN basis
- > 31 WTO Members have made commitments according to it

What minimum level of market access?

Cross-border Trade:

- Supply by non-resident suppliers,
 with NT
- ✓ MAT insurance; reinsurance and retrocession; & services auxiliary to insurance
- Provision and transfer of financial information and data processing
- advisory and other auxiliary services,
 except intermediation, on banking
 and other FS

- Purchase by residents

- ✓ MAT insurance and reinsurance, and services auxiliary to insurance
- ✓ Banking and other financial services

Commercial presence

- ✓ Right to establish, including through acquisitions, and expand a commercial presence guaranteed
- conditions and procedures may be imposed as long as they don't circumvent right to establish
- Temporary entry of personnel in relation to a commercial presence
 - ✓ senior management
 - ✓ sspecialist in operations
 - specialist in computer and telecom services, and accounts of supplier
 - ✓ actuarial and legal specialist

Other obligations in the Understanding

- "Standstill" conditions limited to existing nonconforming measures
- To list and endeavour reduction or elimination of monopolies in the sector
- MFN and NT for established suppliers in government procurement of financial services
- Commits to allowing the supply of "new financial services"
- To allow transfer and processing of financial data and information, and transfers of equipment, necessary for business - Right to protect confidential information ensured

The Protocols to the GATS

- The need for protocols
- Principal elements of a protocol
 - Relationship between old and new commitments
 - Timeframe for acceptance
 - Conditions for entry into force
 - Special procedures in case of non-acceptance by all Members
- Status of Members maintaining existing commitments